



The Law Reform Commission  
of Western Australia

# **ANNUAL REPORT**

1 July 2004 – 30 June 2005



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## MESSAGE FROM THE CHAIR



*Gillian Braddock SC*

The Law Reform Commission of Western Australia (the 'Commission') has had a productive year on the Aboriginal Customary Laws reference. We have published 12 background papers, in addition to the three papers published in the last financial year. These 12 papers (six more than we originally estimated) mark the completion of the Background Paper series, the aim of which was to stimulate debate of the issues and to assist in the drafting of our Discussion Paper. The series has created interest in the topics within the terms of reference and has helped to identify further areas that have also required the Commission's consideration.

Following on from the success of the Background Paper series, the Commission has now turned its attention to completing the Discussion Paper and drafting the Final Report. The draft Discussion Paper is well underway with publication anticipated in the next few months.

Once the Discussion Paper is released, a period of approximately three months is envisaged for interested parties to read and consider the contents and to comment on the Commission's proposed recommendations. The Commission believes it is vital to encourage and receive feedback in relation to the proposals. The Commission has always made a commitment to consult widely with Indigenous people, not only during the research phase, but also on proposed recommendations. In order to honour this commitment and to facilitate this feedback process, the Commission intends to arrange several return visits

to various regional and remote communities.

The aim of these visits will be to present our Discussion Paper and our proposed recommendations and to canvas comments and submissions directly from community members. Although it will not be possible for the Commission to return to all the Aboriginal communities visited during the extensive consultation phase of the project, we will endeavour to return to communities that are representative of those who contributed as identified in our Thematic Summaries released last year (see <[www.lrc.justice.wa.gov.au](http://www.lrc.justice.wa.gov.au)>). All comments and submissions received as a result of the Discussion Paper will be carefully considered by the Commission and addressed in the Final Report.

The Commission has commenced two new references received during this financial year. These references are particularly illustrative of the Commission's role in assisting in keeping the law up-to-date and relevant to the needs of society.

Our reference on Problem-Oriented Courts and Judicial Case Management, received in August 2004, hopes to build upon the extensive changes that are currently occurring within the justice system. Problem solving court programs, therapeutic jurisprudence and other alterative sentencing regimes are taking a broader approach by considering the law's impact on the life and psychological wellbeing of those who come into contact with it and by identifying the ways in which the law might heal, rather than harm, participants.



The reference on the Law of Homicide presents the Commission with a remarkable opportunity to take a fresh look at the history and development of a criminal offence and the defences and penalties that have arisen. As Western Australia is the only Australian jurisdiction that maintains a distinction between the offences of willful murder and murder, the reference will consider whether there is a need to revisit this distinction that has often been criticised for being artificial and unduly complex.

During the year, the Commission also had the opportunity to attend several important Conferences to discuss the latest legal developments and issues of law reform. In March 2005, I attended the 19th Biennial Conference of LawAsia held at the Gold Coast, Queensland. The conference was also held in conjunction with the 34th Australian Legal Convention, the 44th Queensland Law Symposium, the 11th Conference of the Chief Justices of Asia Pacific and a meeting of the Presidents of Law Associations in Asia. Attendance at the conference therefore provided the Commission with the opportunity to discuss a variety of existing and emerging legal issues with fellow law practitioners in Australia and the rest of the Asia Pacific region.

In June 2005, I also had the opportunity to attend the International Society for the Reform of Criminal Law – 19th International Conference on Modernisation of Criminal Justice Systems in Edinburgh. The conference focused on issues surrounding the modernisation of criminal justice

systems, the rise of crime as a political subject and the impact of technology and evidential techniques. Many of the sessions offered were directly relevant to our current references. The insight gained by attending these conferences will therefore be reflected in our current references on Aboriginal Customary Laws, Problem Oriented Courts & Judicial Case Management and the Review of the Law of Homicide.

The Commission gratefully acknowledges the Attorney General for his support of our work and continued commitment to implement our recommendations, both past and present. We would also like to take the opportunity to thank all the individuals and organisations for their contribution and assistance throughout the year.

Gillian Braddock SC



# HIGHLIGHTS

## IMPLEMENTATION OF THE COMMISSION'S PAST REPORTS

- The establishment of the State Administrative Tribunal in 2004 effectively implemented the Law Reform Commission's recommendations as set out in its *Report on Review of Administrative Decisions: Appeals*, Project 26(1), and *Review of the Criminal and Civil Justice System in Western Australia*, Project 92.
- The commencement of the Courts Reform Package in May 2005 also saw the implementation of many of the recommendations made by the Commission in the *Report on the Jurisdiction, Procedures and Administration of Local Courts*, Project No 16(1), the *Report on Enforcement of Judgments of Local Courts*, Project No 16(2), and *Review of the Criminal and Civil Justice System in Western Australia*, Project 92.

## ABORIGINAL CUSTOMARY LAWS

- The Commission continued its inquiry into Aboriginal Customary Laws, by completing its background paper series with the publication and distribution of 12 Background Papers in 2004-2005, in addition to the three background papers published in 2003/04. The background papers provide information on issues relevant to the reference and to the preparation of the Aboriginal

Customary Laws Discussion Paper. All 15 Background Papers are available from the Commission's web site at <[www.lrc.justice.wa.gov](http://www.lrc.justice.wa.gov)>.

- In November 2004, the Commission conducted an art competition in conjunction with the Clontarf Aboriginal College to select an artwork that reflected the Commission's Aboriginal Customary Laws reference. Aboriginal and Torres Strait Islander students were invited to submit an artwork to feature on the cover of the Commission's Discussion Paper, Final Report and other relevant publication and promotional material. The subject matter had to be of a nature that was appropriate to feature on a publication to be viewed by the general public, and that did not breach the artist's cultural obligations. In December 2004, the winning entry was selected and will feature prominently on the Commission's reports to be released later this year.
- Work commenced on the drafting of the Aboriginal Customary Laws Discussion Paper, taking into account the information received during the numerous Aboriginal community consultations and the issues identified by the various Background Papers released throughout the year. The Commission anticipates the Discussion Paper will be published in the next few months. This will be followed by a significant feedback period to allow interested



stakeholders the opportunity to respond to the proposed recommendations. The Commission has also identified the need to carry out return visits to certain Aboriginal communities to present the Discussion Paper and proposed recommendations and to receive submissions and feedback directly from community members.

#### PROBLEM ORIENTED COURTS AND JUDICIAL CASE MANAGEMENT

- On 28 August 2004, the Commission received a new reference on Problem Oriented Courts and Judicial Case Management. This exciting reference reflects the national and international trend towards the establishment of 'problem solving' courts that aim to implement a more collaborative approach as opposed to a purely adversarial process. The terms of reference require the Commission to inquire into the principles, practices and procedures pertaining to problem-oriented courts and judicial case management, with a view to recommending reform where necessary. The Commission sought tenders for the project and has now appointed a project writer and a research assistant who have commenced work on the reference (see Appendix 1 for the full terms of reference).

#### REVIEW OF THE LAW OF HOMICIDE

- On 26 April 2005, the Commission received a reference to review the law of homicide. This new reference requires the Commission to examine and report upon the law of homicide and to give consideration to the distinction between willful murder and murder, the defences to homicide and the current penalty provisions. In considering the terms of reference, the Commission will conduct an in depth examination of the issues, as well as thorough consultation with members of the judiciary, prominent criminal practitioners, academics and other interested stakeholders. (See Appendix 1 for the full terms of reference)

#### NATIONAL AND INTERNATIONAL CONFERENCES

- The Commission attended the following conferences in an effort to keep pace with innovations and developments in the justice system and the area of law reform: The National Indigenous Conference for Indigenous Peoples; the LAWASIA Downunder 2005 Conference; the Therapeutic Jurisprudence Conference; the Australian Law Reform Commission 30th Anniversary and Symposium; and the International Society for the Reform of Criminal Law – 19th International Conference.

- Attendance at these conferences provided the Commission with valuable opportunities to make vital contacts with other law reform agencies and to discuss issues relevant to the Commission's current references on Aboriginal Customary Laws, Problem-Oriented Courts & Judicial Case Management and the Review of the Laws of Homicide.

#### TECHNOLOGICAL AND ADMINISTRATIVE IMPROVEMENTS

- The Commission intends to produce all Aboriginal Customary Laws reference findings in a culturally appropriate and user-friendly format. Other visual or aural media will also be considered for future materials, in addition to the usual print media format.
- The Commission will continue to publish its reports and discussion papers utilising CD-ROM technology wherever possible thus creating significant savings for the Commission.
- During the past year the Commission's staff handled nearly 18,000 letters, faxes, e-mail messages and telephone calls – many from members of the public concerned about legal issues and problems they had experienced with the justice system.
- The Commission's web site received approximately 52,250 hits throughout 2004-2005.



# PART I: ANNUAL REPORT 2004-2005

The Law Reform Commission of Western Australia (the 'Commission') reviews areas of the law upon reference from the Attorney General, to identify the opportunities for reform. References may result from proposals submitted by the Commission, suggestions made by the public or topics of interest to the Attorney General. Section 11 of the *Law Reform Commission Act 1972 (WA)* (the 'Act') sets out the functions of the Commission. The Attorney General determines the order of priority in which the Commission deals with references. The Attorney General presents the Commission's reports to Parliament as soon as practicable after the Commission completes its work on each reference.

## THE MISSION AND PERFORMANCE INDICATORS

The Commission's mission is to assist in keeping the law up-to-date and relevant to the needs of society. The performance indicators help to measure the Commission's efforts in achieving its mission. Part II of this Annual Report reports these indicators.

The performance indicators have recently been reviewed to reflect the changing role of the Commission. The Commission formerly considered implementation of its reports as a performance indicator but the use of this standard has been discontinued. While it is important, implementation is beyond the Commission's area of responsibility and under the control of others. The Commission now considers that the extent to which it meets the Attorney General's requests to review an area of the law in a timely manner is an appropriate performance indicator of the measurement of its effectiveness.

## THE COMMUNITY SERVED

The people of Western Australia are the Commission's primary clients or customers. This must be the case for a law reform organisation funded by the taxpayers in a society governed by law. To be meaningful and effective, law reform must make every effort to be inclusive and fair.

The law reform process should include communication and consultation with the

public and the relevant stakeholders concerned with particular projects. Moreover, the Commission's work must be completed in a reasonably timely fashion in order to be efficient and effective.

## STAKEHOLDERS

The Commission's stakeholders include those governed by particular laws and those charged with enforcing them. With each reference the Commission makes an effort to identify stakeholders concerned with the specific topic. The stakeholders' list changes from project to project. While farmers and country residents may be concerned about stock straying on highways, parents and doctors may be interested in medical treatment for minors. Merchants and finance companies may seek changes to the *Sale of Goods Act 1895 (WA)* while builders and suppliers may be concerned with financial protection in the building and construction industry. Once an issue is identified the Commission often invites stakeholders' submissions when developing its recommendations.

## CURRENT ASSIGNMENTS

The Commission completed its Background Paper series in June 2005 with the publication of the fifteenth and final paper entitled '*Aboriginal People, Criminal Law and Sentencing*' by Philip Vincent. In addition to this, the Commission also published the following Background Papers in 2004-2005:

- 'Family Law and Customary Law' by Tony Buti and Lisa Young;
- 'Aboriginal Customary Laws Reference – An Overview' by John Toohey;
- 'Contemporary Issues Facing Customary Law and the General Legal System: Roebourne – A Case Study' by Kathryn Trees;
- 'Aboriginal People and Justice Services: Plans, Programs and Delivery' by Neil Morgan & Joanne Motteram;
- 'A New Way of Doing Justice Business? Community Justice Mechanisms and Sustainable Governance in Western Australia' by Harry Blagg;
- 'Aboriginal Customary Law: Can It Be Recognised?' by Greg McIntyre;
- 'International Human Rights Law and the Recognition of Aboriginal Customary Law' by Megan Davis & Hannah McGlade;
- 'Customary Law, Human Rights and International Law: Some Conceptual Issues' by Chris Cunneen & Melanie Schwartz;
- 'Indigenous Cultural and Intellectual Property and Customary Law' by Terri Janke & Robynne Quiggin;
- 'Aboriginal Women's Interests in Customary Law Recognition' by Catherine Wohlan; and
- 'Aboriginal Customary Law in Context of Western Australian Constitutional Law' by Steve Churches.

The topics covered by the Background Papers provide additional information on issues relevant to the project and have assisted the Commission with the preparation of the draft Discussion Paper, due for release later in 2005. The Commission's Final Report setting out its recommendations will be published shortly thereafter, taking into consideration any feedback and submissions received.

On 28 August 2004, the Commission received a new reference on Problem Oriented Courts and Judicial Case Management. This reference reflects the national and international trend towards the implementation of 'problem solving' courts that utilise a more collaborative, as opposed to adversarial, approach. The terms of reference require the Commission to inquire into the principles, practices and procedures pertaining to problem-oriented courts and judicial case management, with a view to recommending reform where necessary. The Commission anticipates publishing a final report in December 2005. (See Appendix 1 for full terms of reference)

On 26 April 2005, the Commission received an additional reference, a Review of the Law of Homicide. This reference requires the Commission to examine and report upon the law of homicide and to give consideration to the distinction between willful murder and murder, the defences to homicide and the current penalty provisions. The Commission anticipates publishing its findings in April 2006.

## DIVERSIFICATION

The Commission engages consultants for research, writing and editing. This permits individuals who would not previously have been able to participate in the process of law reform to bring their unique and special skills to the Commission's law reform activities on less than a full time basis. The Commission endeavours to use the public tender procedure to select writers, editors and researchers for each project.

## RESEARCH AND PUBLICATIONS

The Commission's core activities traditionally have been research and development of recommendations for reform. Appendix I provides current Terms of Reference. All references to the Commission since its establishment in 1972 and to its predecessor, the Law Reform Committee, are identified in Appendix III. Appendix II lists all the Commission's publications beginning with the most recent. Publication information is available on the Commission's web site: <[www.lrc.justice.wa.gov.au](http://www.lrc.justice.wa.gov.au)>. All previous publications are for sale from the State Law Publisher: <[www.slp.wa.gov.au](http://www.slp.wa.gov.au)>.

## LEGISLATION AFFECTING THE COMMISSION'S ACTIVITIES

In the performance of its functions, the Law Reform Commission complies with the following relevant Acts:

- Disability Services Act 1993;
- Electoral Act 1907;
- Equal Opportunity Act 1984;
- Evidence Act 1906; and Acts Amendment (Evidence) Act 2000;
- Freedom of Information Act 1992;
- Financial Administration and Audit Act 1985;
- Government Employees Superannuation Act 1987;
- Industrial Relations Act 1979;
- Interpretation Act 1984;
- Library Board of Western Australia Act 1951;
- Limitation Act 1935;
- Minimum Conditions of Employment Act 1993;
- Occupational Safety and Health Act 1984;
- Public Interest Disclosure Act 2003
- Public Sector Management Act 1994;
- Salaries and Allowances Act 1975;
- State Supply Commission Act 1991;
- State Records Act 2000;
- State Records (Consequential Provisions) Act 2000; and
- The Criminal Code Act 1913.

## LEGISLATIVE CHANGE

There were no statutory changes or significant judicial decisions affecting the Commission in 2004-2005.

## STRUCTURE AND MEMBERSHIP OF THE COMMISSION

The Commission may consist of up to five members, two full-time and three part-time, appointed by the Governor of Western Australia. Of the part-time members, one is to be a private legal practitioner with not less than eight years' experience, one must be engaged in teaching law at a university in Western Australia with a status not less than that of Senior Lecturer, and the third is to be a legal officer of the State Solicitor's Office with not less than eight years' experience. Full-time members are to be legal practitioners of at least eight years' standing, or persons suitable for appointment by reason of their legal qualifications and experience, whether in Western Australia or elsewhere.

## MEMBERS' TERMS

Each of the present members of the Commission was appointed initially for a term of one year.

Member	Appointment Date	Reappointment	Appointment Expiry/ Resignation
Ms G Braddock SC	22 October 2002	22 October 2004	22 October 2005
Ms I Petersen	17 December 2001	17 December 2004	17 December 2005
Dr C Kendall	23 February 2004	23 February 2005	23 February 2006

## CHAIRMAN

Pursuant to section 5 of the *Law Reform Commission Act 1972 (WA)*, the Commission elects its Chairman from among the members. The Chairman may hold office for a term not exceeding one year, but shall be eligible for re-election.



On 1 June 2005, Gillian Braddock SC was re-appointed Chairman of the Law Reform Commission.

Ms Braddock

has been a member of the independent bar since 1990 and was appointed Senior Counsel in September 2001. Ms Braddock holds a BA in Law from Cambridge University, England and came to Western Australia from Hong Kong where she was employed as Crown Counsel from 1985-1987. Ms Braddock is currently serving as President of the Western Australian Bar Association and practises primarily in criminal and family law.

## MEMBERS

**Ilse Petersen** has been the State Solicitor's Office representative on the



Law Reform Commission since the end of 2001. Ms Petersen is a Senior Assistant State Solicitor and has served in the

State Solicitor's Office for over 10 years. Prior to commencing with the State Solicitor's Office she served with the Australian Government Solicitor. She was formerly a member of the Council of the Law Society of Western Australia and is presently the convener of its Equal Opportunity Committee. Ms Petersen holds degrees in Jurisprudence and Law from the University of Western Australia.

**Christopher Kendall** was appointed to the Commission on 23 February 2004 as



the academic member. A former Dean of Law at Murdoch University, Dr Christopher Kendall is a graduate of Queen's

University, Kingston, Ontario, Canada (BA, Honours, Political Studies, 1988; LLB, 1991) and the University of Michigan Law School (LLM, 1993; SJD 2001). He is a Barrister and Solicitor of the Supreme Court and Court of Appeal of Ontario,

Canada. He is also a Barrister and Solicitor of the Supreme Court of Western Australia. Prior to his arrival in Western Australia, Dr Kendall was an Associate Lawyer with the Toronto law firm of Tory, Tory, Deslauriers and Binnington.

## MEMBERS' FEES

Fees payable to part-time members from private practice and academia are determined on a formula related to the salaries paid to university lecturers. The State Solicitor's Office representative receives no fee. Former members of the Commission are listed in the Commission's *30th Anniversary Reform Implementation Report 1972-2002* and also appear on the Commission's web site.

## MEETINGS OF THE COMMISSION

The Commission held seven formal meetings, five working meetings and one weekend workshop during the 2004-2005 financial year. These were devoted primarily to discussing the Aboriginal Customary Laws reference and, in particular, the publication of the various background papers and the drafting of the discussion paper. More recently, the Commission has met to discuss its new references on Problem Oriented Courts & Judicial Case Management and the Review of the Law of Homicide. The Commission also met with the Attorney General once during 2004-2005 to discuss the progress of the Aboriginal Customary Laws reference and to receive the additional references mentioned above.

## THE STAFF

The Executive Officer coordinating administrative and legal research activities and managing the various references for the Law Reform Commission is Heather Kay, LLB (The University of Western Australia), LLM (The University of Western Australia).

The Commission engages other staff from time-to-time on a casual basis. The Commission receives payroll and other assistance from the Human Resources Branch of the Department of Justice. Flexibility enables the Commission to add personnel as necessary to manage the volume of work.

The day to day operations of the Commission include dealing with public, managing the regular operations of a government agency, processing submissions, maintaining the Commission's web site, and assisting consulting writers, editors and researchers.

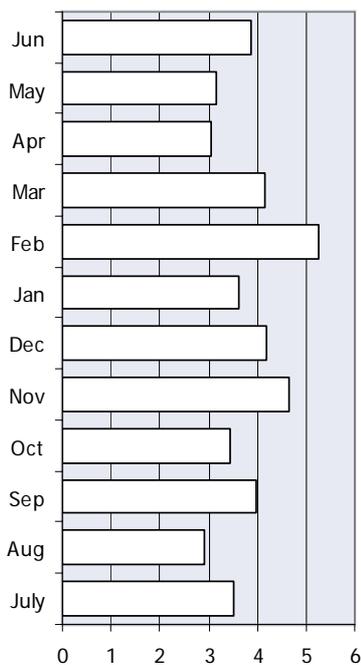
## Staff 2004-2005

Other staff members throughout 2004-2005 included:

Jeff Atkinson  
Olivia Barr  
Rebecca Collins  
Sharne Cranston  
Tatum Hands  
Julian Hosgood  
Sophie Johnson  
Yuki Kobayashi  
Cheryl MacFarlane  
Imogen Saunders  
Darren Spalding  
Victoria Williams  
Carla Yazmadjian

The following diagram illustrates the varying numbers of employees engaged during the past year to produce the Commission's publications and operate the agency.

Equivalent Full Time Employees  
2004-2005



## OFFICE

The Commission may be reached by telephone on (08) 9321 4833; fax (08) 9321 5833; and e-mail: [Ircwa@justice.wa.gov.au](mailto:Ircwa@justice.wa.gov.au). The Commission's website is [www.Irc.justice.wa.gov.au](http://www.Irc.justice.wa.gov.au). The administrative office is located at Level 3 of The BGC Centre, 28 The Esplanade, Perth.

## CORPORATE SUPPORT

The Commission receives corporate support from the Department of Justice through a service level agreement. This arrangement includes a host of services, including information technology, human resources and financial management, and involves the sharing of library facilities with other Department of Justice Library users.

The Commission acknowledges the valuable contribution made by staff within the Department of Justice for the provision of these services in 2004-2005.

## CUSTOMER FOCUS OUTCOMES

The Commission's operations focus on delivering services to the public, the stakeholders and the Attorney General. The elimination of an expensive operational infrastructure enables the Commission to utilise its resources more effectively for law reform and public education purposes.

## OCCUPATIONAL HEALTH AND SAFETY

The Commission continues to provide a safe and secure working environment for employees. There were no workers' compensation claims lodged during the year, and no time was lost from work.

## DISABILITY SERVICES

The Commission updated its Disability Services Plan in September 2001 whilst located within the headquarters of the Department of Justice; however, in February 2002, the Commission was required to relocate to the BGC Centre on the Esplanade in Perth. This relocation has not significantly altered the current Disability Services Plan, with the Commission still enjoying the same level of access and facilities available at its previous location.

There has been a significant alteration in the Commission's mode of operation with the work of research and writing no longer being carried out by full-time research officers, but by consultants appointed for particular projects. This has created greater flexibility in the Commission's working arrangements.

In accordance with the Commission's community outreach program, all public meeting venues are selected with disabled access in mind, including special facilities for the hearing impaired and the projection of discussion notes on large screens so that people attending the



meetings can see what is being recorded. Electronic publishing allows documents to be enlarged at will or projected. Modern technology may assist the visually or hearing impaired access to Commission publications.

#### LANGUAGE SERVICES AND CULTURAL DIVERSITY OUTCOMES

The Commission continues to be sensitive to people's requirements in respect of language and cultural diversity and ensures that relevant specialists and services are utilised whenever necessary to assist people providing information or submissions to the Commission.

#### YOUTH OUTCOMES

By virtue of the nature of the Commission's business, the agency does not have activities specifically targeted to youth, but staff are mindful of having to deal appropriately with any young people who have dealings with the Commission.

#### WASTE PAPER RECYCLING

Consistent with the Government's and the Commission's commitment to waste reduction and recycling, all staff follow the guidelines for recycling as set out in the WA Waste Reduction and Recycling Policy.

#### ENERGY SMART GOVERNMENT POLICY

Although the Energy Smart policy does not apply to the Law Reform Commission, by virtue of the size of the agency, the Commission has adopted the principles of the policy as an integral part of our business and as a way of contributing to Western Australia's broad environmental outcomes while pursuing good business practice.

#### REGIONAL DEVELOPMENT POLICY

The Commission does not undertake any activities that have specific application to the Regional Development Policy.

#### EVALUATIONS

No evaluations were undertaken in relation to section 7(e) of the *Public Sector Management Act 1994 (WA)*.

#### INFORMATION STATEMENT

Pursuant to sections 94–97 of the *Freedom of Information Act 1992 (WA)* the Commission must publish annually an information statement. This Annual Report endeavours to present the required information. A formal information statement was also published during 2004-2005.

The Commission uses *The Australian Guide to Legal Citation* (Melbourne University Law Review Association Inc, 1998) in its publishing and editing work.

The Commission maintains only current files and records in its office. Its publications are available in the JS Battye Library of Western Australian History at the Alexander Library in Perth. All historical records and publication stock are in storage in Welshpool.

Except for submissions, correspondence or other information of a confidential nature covered by exemptions from the *Freedom of Information Act 1992 (WA)*, the Commission's material is available for inspection. Any requests for access to documents or amendment of any personal information in any document should be addressed to the Executive Officer who is responsible for initial decisions about access or amendment. Appeals from the Executive Officer's decisions would be referred to the Commission.

## RECORDKEEPING PLAN

In accordance with the *State Records Act 2000 (WA)*, sections 19 and 61, and the State Records Commission Standards, Standard 2, Principle 6, the Law Reform Commission has submitted and received approval for its Recordkeeping Plan (RKP). The Commission's RKP provides an accurate reflection of its recordkeeping program and is complied with by all staff. The efficiency and effectiveness of Commission's recordkeeping systems will be evaluated every five years.

As the Commission is a small organisation, with only three employees based in the office, a training program is unnecessary. However, an induction manual for new employees has been created, which sets out the recordkeeping system and identifies employees' roles and responsibilities regarding their compliance with the RKP. Both the Commission's induction manual and its RKP will be reviewed periodically or when there are any significant changes to the Commission's functions.

## ADVERTISING AND SPONSORSHIP

In accordance with section 175ZE of the *Electoral Act 1907*, the Law Reform Commission incurred the following expenditure in relation to advertising and sponsorship during the 2004-2005 Financial Year.

Advertising agencies	Nil
Market research organisations	Nil
Polling organisations	Nil
Direct mail organisations	Nil
Media advertising organisations*	\$259.11
Total (excluding GST)	\$259.11

\* Recruitment advertising accounted for the entirety of the Commission's advertising expenditure. Media advertising services were provided by Marketforce.

## SUSTAINABILITY

Despite its size, the Law Reform Commission remains committed to sustainable practices wherever possible and practicable. On 16 December 2004, the Commission lodged its Sustainability Action Plan for 2005-2007, outlining the Commission's sustainability principles and actions and the priority commitments it has for the future.

With the Commission's primary role being to research areas of the law and to publish reports outlining its recommendations for reform, there has been a need for the Commission to consider a more sustainable way of producing its publications. For the last four years the Commission has utilised CD-ROM technology wherever possible, which in turn has created significant savings for the Commission. In the future, other visual or aural media will also be considered, in addition to the usual print media format.

The Commission, as a law reform agency, also has a responsibility to the community, and this responsibility extends to the management and maintenance of resources. To this end, the Commission will strive to report on its sustainability achievements, to utilise sustainability assessment in planning and decision-making and where appropriate, actively engage stakeholders and the public in transparent policy development and decision-making processes.



## EQUAL EMPLOYMENT OPPORTUNITY

The Commission seeks to promote equal opportunity for all persons. The Commission is committed to eliminating and ensuring the absence of discrimination in employment on the ground of sex, marital status, pregnancy, family responsibility or family status, race, religious or political conviction, impairment or age. The Commission currently employs two full time regular employees and one part-time Finance Officer, and all are women. During the 2004-2005 Financial Year the Commission employed 12 temporary staff, nine of whom were women.

The Commission also has in place an equal opportunity management plan, which recognises that a diverse workforce and diversity management is part of the solution to the successful implementation of workplace reform and cultural change.

## PUBLIC SECTOR STANDARDS AND CODE OF ETHICS

Section 31(1) of the Public Sector Management Act 1994 requires the Commission to comply with Public Sector Standards, Codes of Ethics and any relevant code of conduct. The Commission believes it has complied with public sector standards and the code of ethics. No applications for breach of standards review have been lodged for the reporting period.

## CODE OF CONDUCT

The Commission has adopted a template code of conduct for government boards.

## CORRUPTION PREVENTION

In April 2001, the Law Reform Commission developed its Risk Management Plan. The plan identifies all the risks associated with running an independent government research agency, including the issues of corruption and misconduct. The Commission's reliance on the Department of Justice for the provision of corporate services, namely information technology, human resources and financial management, has also provided an additional level of checks and balances. This ensures that personnel who are independent of the Commission review all procurement transactions.

As discussed above, the Commission also has a Code of Conduct and a Code of Ethics, which inform staff of their rights, responsibilities and obligations in their respective roles. The Code covers such issues as the accountability for public expenditure; the use of public sector resources and facilities; the security and use of confidential information; conflict of interests; and receipt of gifts and gratuities.

## PUBLIC INTEREST DISCLOSURES

The Law Reform Commission has established procedures in accordance with the guidelines issued by the Office of the Public Sector Standards Commissioner to give effect to the Public Interest Disclosure Act 2003 (WA), which came into operation on 1 July 2003. The Commission will in future provide information to the Commissioner on an annual basis setting out the number of public interest disclosures received, the findings of any investigations conducted and the action taken as a result of each investigation.

## DECLARATION OF INTERESTS

No member of the Commission or its staff had any interest in or benefit from any contract entered into by the Commission.



## PART II: PERFORMANCE INDICATORS

### GOVERNMENT STRATEGIC GOAL

To enhance the quality of life and wellbeing of all people throughout Western Australia

The Commission's Strategic Objective:

#### MISSION:

To assist in keeping the law up to date and relevant to the needs of society

#### OUTCOME:

The law reviewed as requested by the Attorney General, with stakeholders to be kept informed.

The Commission receives its terms of reference from the Attorney General and performs reviews of selected legislation at the request of the Attorney General. The extent to which the Commission meets the timeframes set is therefore considered to be a key performance indicator (KPI) that measures the extent to which the Commission is contributing to keeping the law up-to-date.

#### EFFECTIVENESS INDICATOR: Progress against target timelines

The extent to which the Commission is meeting the Attorney General's law reform requests in a timely manner.



## ABORIGINAL CUSTOMARY LAWS

The following table shows the progress to date, the phases completed and the revised completion date for the Commission's Aboriginal Customary Laws (ACL) reference, which continued in 2004-05.

Table A – Progress towards Project Outcomes

January 2001	May 2002	December 2004 <sup>(a)</sup>	June 2005 <sup>(b)</sup>	December 2005 <sup>(c)</sup>
Aboriginal Customary Law Terms of Reference received	Tendering	Community Consultations completed. Background Papers commenced.	Completed Background Paper series. Commenced work on Discussion Paper.	Further phases to be completed: <ul style="list-style-type: none"> <li>• Discussion Paper</li> <li>• Feedback</li> <li>• Final Report</li> </ul>

KEY: (a) Original planned completion date. (b) Anticipated completion date. (c) Revised completion date.

As noted below, due to delays the planned project completion has been revised to 31 December 2005. At June 2005, the project was estimated to be 87 per cent complete in terms of elapsed time (see Table B below).

The following table shows the percentage of the project completed in terms of elapsed time, and should be read in conjunction with Table A above.

Table B – Percentage of ACL project completed (elapsed time)

At 30 June 2005	Target	100%
	Actual	87%
	Variance	-13%

The Commission anticipated that it would complete its Aboriginal Customary Laws Reference by 31 December 2004. This completion date has since been revised to 31 December 2005, to take into account the need to produce additional background papers on other topics identified after the series commenced. The Commission originally estimated the need for nine background papers to cover the various relevant topics, however, following on from community consultations and detailed submissions received, it became clear that additional papers were required. This prompted the Commission to seek the expertise of other specialist writers to complete a further six background papers. This in turn has resulted in a delay in the completion of the Discussion Paper, as much of its content is reliant upon the background paper material and the feedback generated.



The following tables show the progress to date, phases completed and target completion dates for the two additional projects undertaken in 2004-05.

#### PROBLEM ORIENTED COURTS AND JUDICIAL CASE MANAGEMENT.

28 August 2004	March 2005	June 2005	December 2005
Problem-oriented Courts and Judicial Case Management Terms of Reference received.	Tendering for Project Writer. Appointment of Research Assistant	Detailed research and consultation phase undertaken.	Further phases to be completed: <ul style="list-style-type: none"> <li>• Discussion Paper</li> <li>• Feedback</li> <li>• Final Report.</li> </ul>

At 30/06/2005	
Original Target	62.5%
Actual	62.5%
Variance	nil

The Commission anticipates that the project on Problem Oriented Courts and Judicial Case Management will be completed by the target date of 31 December 2005.

#### REVIEW OF THE LAW OF HOMICIDE

26 April 2005	June 2005	December 2005	April 2006
Review of the Law of Homicide Terms of Reference received.	Preliminary research.	Detailed research and consultation phase to be completed.	Further phases to be completed: <ul style="list-style-type: none"> <li>• Discussion Paper</li> <li>• Feedback</li> <li>• Final Report.</li> </ul>

At 30/06/2005	
Original Target	16.66%
Actual	16.66%
Variance	nil

The Commission anticipates that the project on Review of the Law of Homicide will be completed by the target date of 30 April 2006.



**SERVICE: PUBLICATIONS ON  
LAW REFORM**

**EFFICIENCY INDICATOR: Publications on Law Reform**

The extent to which the efforts of the Commission resulted in recommendations and public awareness.

The Commission's output 'Publications on Law Reform' is achieved through the production of various papers and reports (printed reports, web notes, videos, leaflets etc) compiled in relation to references and the extent to which the Commission was able reach the stakeholders and inform them on matters of law reform.

	Target 2004-2005	2004-2005	2003-2004	2002-2003
<b>SERVICE:</b>				
Total publications	5	14	10	7
Average cost per publication	\$209,800	\$56,332	\$79,187	\$128,348
Total community contacts	15,000	17,969	15,005	17,036
Average cost per contact	\$7.77	\$4.88	\$5.86	\$5.86

2003-2004 figures have been altered for comparative purposes.

For the reasons outlined above, the Commission determined the need to increase its publication of background papers on the Aboriginal Customary Laws reference from an original estimated nine papers, to fifteen papers covering the various topics identified through community consultations and submissions. This increase has largely contributed to the lower average cost per publication.



LAW REFORM COMMISSION OF WESTERN AUSTRALIA

**CERTIFICATION OF PERFORMANCE INDICATORS  
FOR THE YEAR ENDED 30 JUNE 2005**

We hereby certify that the performance indicators are based on proper records, are relevant and appropriate for assisting users to assess the performance of the Law Reform Commission of Western Australia, and fairly represent the performance of the Law Reform Commission of Western Australia for the year ending 30 June 2005.



AG BRADDOCK SC  
Chair  
23 August 2005



C KENDALL  
Member  
23 August 2005



H KAY  
Executive Officer  
23 August 2005



## AUDITOR GENERAL

### INDEPENDENT AUDIT OPINION

To the Parliament of Western Australia

### LAW REFORM COMMISSION OF WESTERN AUSTRALIA PERFORMANCE INDICATORS FOR THE YEAR ENDED 30 JUNE 2005

#### **Audit Opinion**

In my opinion, the key effectiveness and efficiency performance indicators of the Law Reform Commission of Western Australia are relevant and appropriate to help users assess the Commission's performance and fairly represent the indicated performance for the year ended 30 June 2005.

#### **Scope**

##### ***The Commissions's Role***

The Commission is responsible for developing and maintaining proper records and systems for preparing performance indicators.

The performance indicators consist of key indicators of effectiveness and efficiency.

##### ***Summary of my Role***

As required by the Financial Administration and Audit Act 1985, I have independently audited the performance indicators to express an opinion on them. This was done by looking at a sample of the evidence.

An audit does not guarantee that every amount and disclosure in the performance indicators is error free, nor does it examine all evidence and every transaction. However, my audit procedures should identify errors or omissions significant enough to adversely affect the decisions of users of the performance indicators.

A handwritten signature in black ink, appearing to read 'D D R Pearson'.

D D R PEARSON  
AUDITOR GENERAL  
23 September 2005

4th Floor Dumas House 2 Havelock Street West Perth 6005 Western Australia Tel: 08 9222 7500 Fax: 08 9322 5664

# PART III: FINANCIAL STATEMENTS

## STATEMENT OF FINANCIAL PERFORMANCE

For the Year Ended 30 June 2005

	Note	2005 \$	2004 \$
<b>COST OF SERVICES</b>			
Expenses from ordinary activities			
Employee expenses	2	437,153	338,448
Supplies and services	3	269,815	341,341
Depreciation expense	4	7,341	6,528
Accommodation expenses	5	41,325	42,800
Capital user charge	6	59,400	45,200
Other expenses from ordinary activities	7	61,242	105,538
Total cost of services		<u>876,276</u>	<u>879,855</u>
Revenues from ordinary activities			
<i>Revenue from operating activities</i>			
Sale of goods	8	457	195
Proceeds from disposal of non-current assets	9	14	223
<i>Revenue from non-operating activities</i>			
Other revenue from ordinary activities	10	523	15,000
Total revenues from ordinary activities		<u>994</u>	<u>15,418</u>
<b>NET COST OF SERVICES</b>		<u>875,282</u>	<u>864,437</u>
<b>REVENUES FROM STATE GOVERNMENT</b>			
Service appropriation	11	884,000	839,000
Resources received free of charge		66,544	61,896
Total revenues from State Government		<u>950,544</u>	<u>900,896</u>
<b>CHANGE IN NET ASSETS</b>		75,262	36,459
TOTAL CHANGES IN EQUITY OTHER THAN THOSE RESULTING FROM TRANSACTIONS WITH WA STATE GOVERNMENT AS OWNERS			
		<u>75,262</u>	<u>36,459</u>

The Statement of Financial Performance should be read in conjunction with the accompanying notes.

## STATEMENT OF FINANCIAL POSITION

as at 30 June 2005

	Note	2005 \$	2004 \$
<b>Current Assets</b>			
Cash assets	20(a)	844,633	855,276
Receivables	12	11,125	14,015
Amounts receivable for services	13	10,000	10,000
Other assets	14	6,457	-
<b>Total Current Assets</b>		<u>872,215</u>	<u>879,291</u>
<b>Non-Current Assets</b>			
Amounts receivable for services	13	10,000	7,000
Equipment	15	15,946	15,081
<b>Total Non-Current Assets</b>		<u>25,946</u>	<u>22,081</u>
<b>Total Assets</b>		<u>898,161</u>	<u>901,372</u>
<b>Current Liabilities</b>			
Payables	16	10,509	92,404
Provisions	17	25,194	24,479
Other liabilities	18	-	12,050
<b>Total Current Liabilities</b>		<u>35,703</u>	<u>128,933</u>
<b>Non-Current Liabilities</b>			
Provisions	17	21,150	6,393
<b>Total Non-Current Liabilities</b>		<u>21,150</u>	<u>6,393</u>
<b>Total Liabilities</b>		<u>56,853</u>	<u>135,326</u>
<b>NET ASSETS</b>		<u>841,308</u>	<u>766,046</u>
<b>Equity</b>			
Contributed equity	19	11,000	11,000
Accumulated surplus		<u>830,308</u>	<u>755,046</u>
<b>TOTAL EQUITY</b>		<u>841,308</u>	<u>766,046</u>

The Statement of Financial Position should be read in conjunction with the accompanying notes.

STATEMENT OF CASH FLOWS  
For the Year Ended 30 June 2005

	Note	2005 \$	2004 \$
<b>CASH FLOWS FROM STATE GOVERNMENT</b>			
Service appropriation		871,000	823,000
Holding account drawdowns		10,000	9,000
<b>Net cash provided by State Government</b>		<u>881,000</u>	<u>832,000</u>
Utilised as follows:			
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>			
<b>Payments</b>			
Employee Costs		(387,776)	(288,896)
Supplies and Services		(440,145)	(425,558)
Capital user charge		(59,400)	(45,200)
GST payments		(25,920)	(40,743)
<b>Receipts</b>			
Receipts from sale of goods and services		927	15,250
GST receipts		28,863	38,643
<b>Net cash provided by/(used in) operating activities</b>	20(b)	<u>(883,451)</u>	<u>(746,504)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>			
Proceeds from sale of non-current assets		14	223
Purchase of non-current assets		(8,206)	(10,545)
<b>Net cash provided by/(used in) investing activities</b>		<u>(8,192)</u>	<u>(10,322)</u>
<b>Net increase in cash held</b>		(10,643)	75,174
Cash assets at the beginning of the financial year		<u>855,276</u>	<u>780,102</u>
<b>CASH ASSETS AT THE END OF THE FINANCIAL YEAR</b>	20(a)	<u>844,633</u>	<u>855,276</u>

The Statement of Cash Flows should be read in conjunction with the accompanying notes.



## NOTES TO THE FINANCIAL STATEMENTS

For the Year Ended 30 June 2005

### 1 Significant accounting policies

The following accounting policies have been adopted in the preparation of the financial statements of the Law Reform Commission of Western Australia (for the purpose of these notes the "Commission"). Unless otherwise stated, these policies are consistent with those adopted in the previous year.

#### General Statement

The financial statements constitute a general purpose financial report which has been prepared in accordance with Accounting Standards, Statements of Accounting Concepts and other authoritative pronouncements of the Australian Accounting Standards Board and Urgent Issues Group (UIG) Consensus Views as applied by the Treasurer's Instructions. Several of these are modified by the Treasurer's Instructions to vary the application, disclosure, format and wording. The Financial Administration and Audit Act and the Treasurer's Instructions are legislative provisions governing the preparation of financial statements and take precedence over Accounting Standards, Statements of Accounting Concepts and other authoritative pronouncements of the Australian Accounting Standards Board and UIG Consensus Views. The modifications are intended to fulfil the requirements of general application to the public sector together with the need for greater disclosure and also satisfy accountability requirements.

If any such modification has a material or significant financial effect upon the reported results, details of that modification and where practicable, the resulting financial effect are disclosed in individual notes to these financial statements.

#### Basis of Accounting

The financial statements have been prepared on the accrual basis of accounting using the historical cost convention, except for certain assets and liabilities which, as noted, are measured at fair value.

#### (a) Service Appropriation

Service Appropriations are recognised as revenues in the period in which the Commission gains control of the appropriated funds. The Commission gains control of appropriated funds at the time those funds are deposited into the Commission's bank account or credited to the holding account held at the Department of Treasury and Finance.

#### (b) Contributed Equity

Under UIG 38 "Contributions by Owners Made to Wholly-Owned Public Sector Entities" transfers in the nature of equity contributions must be designated by the Government (owners) as contributions by owners (at the time of, or prior to transfer) before such transfers can be recognised as equity contributions in the financial statements. Capital contributions (appropriations) have been designated as contributions by owners and have been credited directly to Contributed Equity in the Statement of Financial Position. All other transfers have been recognised in the Statement of Financial Performance. Capital appropriations which are repayable to the Treasurer are recognised as liabilities.

#### (c) Revenue Recognition

Revenue from the sale of goods and disposal of other assets and the rendering of services, is recognised when the Commission has passed control of the goods or other assets or delivery of the service to the customer.

## NOTES TO THE FINANCIAL STATEMENTS (CONT'D)

For the Year Ended 30 June 2005

### (d) Acquisition of Assets

The cost method of accounting is used for all acquisitions of assets. Cost is measured as the fair value of the assets given up or liabilities undertaken at the date of acquisition plus incidental costs directly attributable to the acquisition.

Assets acquired at no cost or for nominal consideration, are initially recognised at their fair value at the date of acquisition.

### (e) Depreciation of Non-Current Assets

All non-current assets having a limited useful life are systematically depreciated over their useful lives in a manner which reflects the consumption of their future economic benefits.

Depreciation is calculated on the straight line basis, using rates which are reviewed annually. Useful lives for each class of depreciable asset are:

Office equipment and computers	3 to 10 years
--------------------------------	---------------

### (f) Leases

The Commission has entered into an operating lease for the rent of the building where the lessor effectively retains all of the risks and benefits incident to ownership of the items held under the operating lease. Equal instalments of the lease payments are charged to the Statement of Financial Performance over the lease term as this is representative of the pattern of benefits to be derived from the leased property.

### (g) Cash

For the purpose of the Statement of Cash Flows, cash includes cash assets and restricted cash assets.

### (h) Receivables

Receivables are recognised at the amounts receivable as they are due for settlement no more than 30 days from the date of recognition.

Collectability of receivables is reviewed on an ongoing basis. Debts which are known to be uncollectible are written off. A provision for doubtful debts is raised where doubt as to the collection exists.

### (i) Payables

Payables, including accruals not yet billed, are recognised when the Commission becomes obliged to make future payments as a result of a purchase of assets or services. Payables are generally settled within 30 days.

### (j) Employee benefits

#### Annual leave

"This benefit is recognised at the reporting date in respect to employees' services up to that date and is measured at the nominal amounts expected to be paid when the liabilities are settled.

#### Long service leave

Leave benefits are calculated at remuneration rates expected to be paid when the liabilities are settled. A liability for long service leave is recognised after an employee has completed four years of service. An actuarial assessment of long service



leave undertaken by Price Waterhouse Coopers in 2004 determined that the liability measured using the short hand method was not materially different from the liability measured using the present value of expected future payments.

This method of measurement of the liability is consistent with the requirements of Accounting Standards AASB 1028 "Employee Benefits".

#### Superannuation

All staff are non-contributory members of the West State Superannuation Scheme, an accumulation fund. The Commission contributes to this accumulation fund in compliance with the Commonwealth Government's Superannuation Guarantee (Administration) Act 1992. All of these schemes are administered by the Government Employees Superannuation Board (GESB).

The liabilities for the superannuation charges under the West State Superannuation Scheme are extinguished by payment of employer contributions to the GESB.

The superannuation expense is comprised of the employer contributions paid to the West State Superannuation Scheme. The Commission is funded for employer contributions in respect of the West State Superannuation Scheme. These contributions were paid to the GESB during the year.

The liabilities for superannuation charges under the West State Superannuation Scheme are extinguished by payment of employer contributions to the GESB.

Employee benefit on-costs, including payroll tax, are recognised and included in employee benefit liabilities and costs when the employee benefits to which they relate are recognised as liabilities and expenses. (See notes 2 and 17)

#### (k) Accrued Salaries

Accrued salaries (refer note 18) represent the amount due to staff but unpaid at the end of the financial year, as the end of the last pay period for that financial year does not coincide with the end of the financial year. The Commission considers the carrying amount approximates net fair value.

#### (l) Resources Received Free of Charge

Resources received free of charge or for nominal value which can be reliably measured are recognised as revenues and as assets or expenses as appropriate at fair value.

#### (m) Comparative figures

Comparative figures are, where appropriate, reclassified so as to be comparable with the figures presented in the current financial year.

#### (n) Rounding of amounts

Amounts in the financial statements have been rounded to the nearest dollar.

NOTES TO THE FINANCIAL STATEMENTS (CONT'D)  
For the Year Ended 30 June 2005

	2005 \$	2004 \$
<b>2 Employee expenses</b>		
Salaries	375,246	284,639
Annual and long service leave	15,951	14,915
Superannuation	35,609	24,850
Other related expenses	10,347	14,044
	<u>437,153</u>	<u>338,448</u>
<b>3 Supplies and services</b>		
Goods and supplies	9,182	6,831
Services and contracts	194,089	272,614
Resources received free of charge (note 11)	66,544	61,896
	<u>269,815</u>	<u>341,341</u>
<b>4 Depreciation expense</b>		
Office equipment and furnishings	7,341	6,528
	<u>7,341</u>	<u>6,528</u>
<b>5 Accommodation expense</b>		
Building rent operating lease expense	41,325	42,800
	<u>41,325</u>	<u>42,800</u>
<b>6 Capital user charge</b>		
Capital user charge	59,400	45,200
	<u>59,400</u>	<u>45,200</u>
<p>A capital user charge rate of 8% has been set by the Government for 2004-05 and represents the opportunity cost of capital invested in the net assets of the Commission used in the provision of services. The charge is calculated on the net assets adjusted to take account of exempt assets. Payments are made to the Department of Treasury and Finance on a quarterly basis.</p>		
<b>7 Other expenses from ordinary activities</b>		
Printing	29,129	13,142
Insurance	13,758	13,718
Advertising	2,866	1,228
Communication expenses	5,830	5,879
Other expenses	9,659	71,571
	<u>61,242</u>	<u>105,538</u>



	2005 \$	2004 \$
<b>8 Sale of goods</b>		
Publication sales	457	195
<b>9 Net gain/(loss) on disposal of non-current assets</b>		
Gain on Disposal of Non-Current Assets		
Office equipment and computers	14	223
Net gain/(loss)	14	223
<b>10 Other revenues from ordinary activities</b>		
Other revenue	523	15,000
<b>11 Revenues from State Government</b>		
Appropriation revenue received during the year:		
Service appropriations (I)	884,000	839,000
Resources received free of charge (II)		
Determined on the basis of the following estimates provided by agencies:		
Department of Justice		
Accounting, human resources and information technology services	64,211	59,875
Department of Housing and Works	2,333	
Property management services	-	2,021
	66,544	61,896

(I) Service appropriations are accrual amounts reflecting the full cost of services delivered. The appropriation revenue comprises a cash component and a receivable (asset). The receivable (holding account) comprises the depreciation expense for the year and any agreed increase in leave liability during the year.

(II) Where assets or services have been received free of charge or for nominal consideration, the Commission recognises revenues (except where the contribution of assets or services is in the nature of contributions by owners, in which case the Commission shall make a direct adjustment to equity) equivalent to the fair value of the assets and/or the fair value of those services that can be reliably determined and which would have been purchased if not donated, and those fair values shall be recognised as assets or expenses, as applicable.

NOTES TO THE FINANCIAL STATEMENTS (CONT'D)  
For the Year Ended 30 June 2005

	2005 \$	2004 \$
<b>12 Receivables</b>		
Trade debtors	53	-
GST receivable	11,072	14,015
	<u>11,125</u>	<u>14,015</u>
<b>13 Amounts receivable for services</b>		
Current	10,000	10,000
Non Current	10,000	7,000
	<u>20,000</u>	<u>17,000</u>
<p>This asset represents the non-cash component of service appropriations. It is restricted in that it can only be used for asset replacement.</p>		
<b>14 Other assets</b>		
Prepayments	6,457	-
<b>15 Equipment</b>		
Equipment		
At cost	89,373	90,827
Accumulated depreciation	(73,427)	(75,746)
	<u>15,946</u>	<u>15,081</u>
Reconciliations:		
Equipment		
Carrying amount at start of year	15,081	11,064
Additions	8,206	10,545
Disposals	-	-
Depreciation	(7,341)	(6,528)
Carrying amount at end of year	<u>15,946</u>	<u>15,081</u>
<b>16 Payables</b>		
Trade and other creditors	10,509	92,404
<b>17 Provisions</b>		
Current		
Annual leave	8,576	3,609
Long service leave	16,618	20,870
	<u>25,194</u>	<u>24,479</u>
Non-current		
Long service leave	21,150	6,393

The Commission considers the carrying amount of employee entitlements approximates the net fair value.



	2005 \$	2004 \$
<b>18 Other liabilities</b>		
Current		
Accrued Salaries		
Nil working days accrued to 30 June 2005 (2004, 9 working days).	-	12,050
<b>19 Equity</b>		
Contributed equity		
Opening balance	11,000	11,000
Capital contributions (I)	-	-
Closing balance	11,000	11,000
(I) Capital Contributions have been designated as contributions by owners and are credited directly to equity in the Statement of Financial Position		
Accumulated surplus / (deficiency)		
Opening balance	755,046	718,587
Change in net assets	75,262	36,459
Closing balance	830,308	755,046
<b>20 Notes to the Statement of Cash Flows</b>		
(a) Reconciliation of cash		
Cash at the end of the financial year as shown in the Statement of Cash Flows is reconciled to the related items in the Statement of Financial Position as follows:		
Cash assets	844,633	855,276
(b) Reconciliation of net cost of services to net cash flows provided by/ (used in) operating activities		
Net cost of services	(875,282)	(864,437)
Non-cash items:		
Depreciation	7,341	6,528
Resources received free of charge	66,544	61,896
Loss on sale of property, plant and equipment	(14)	(223)
(Increase) / decrease in assets:		
Receivables	(53)	55
Other current assets	(6,457)	1,775

NOTES TO THE FINANCIAL STATEMENTS (CONT'D)  
For the Year Ended 30 June 2005

	2005 \$	2004 \$
Increase / (decrease) in liabilities:		
Payables	(81,895)	39,344
Other current liabilities	(12,050)	3,690
Current provisions	715	22,668
Non-current provisions	14,757	(15,700)
Change in GST receivables	2,943	(2,100)
Net cash provided by/(used in) operating activities	<u>(883,451)</u>	<u>(746,504)</u>

**21 Commitments for expenditure**

Lease commitments

Commitments in relation to leases contracted for at the reporting date but not recognised as liabilities are payable as follows:

Within 1 year	29,820	41,632
Later than 1 year and not later than 5 years	-	31,224
	<u>29,820</u>	<u>72,856</u>

**22 Remuneration of Members of the Accountable Authority and Senior Officers**

Remuneration of Members of the Accountable Authority

The number of members of the Accountable Authority, whose total of fees, salaries, superannuation and other benefits for the financial year fall within the following bands are:

\$0 - \$10,000	-	1
\$10,001 - \$20,000	-	1*
\$20,001 - \$30,000	2	-
\$30,000 - \$40,000	-	1

\* Former Chairman Ralph Simmonds resigned in February 2004

The total remuneration of the members of the Accountable Authority is:	<u>55,550</u>	<u>51,733</u>
--	---------------	---------------

The superannuation included here represents the superannuation expense incurred by the Commission in respect of members of the Accountable Authority.

No members of the Accountable Authority are members of the Pension Scheme.



	2005 \$	2004 \$
<b>Remuneration of Senior Officers</b>		
The number of Senior Officers other than senior officers reported as members of the Accountable Authority, whose total of fees, salaries, superannuation and other benefits for the financial year fall within the following bands are:		
	2005	2004
\$80,001 - \$90,000	-	1
\$100,001 - \$110,000	1	-
The total remuneration of senior officers is:	102,463	89,696

The superannuation included here represents the superannuation expense incurred by the Commission in respect of Senior Officers other than senior officers reported as members of the Accountable Authority.

No Senior Officers are members of the Pension Scheme.

### 23 Remuneration of Auditor

Remuneration to the Auditor General for the financial year is as follows:

Auditing the accounts, financial statements and performance indicators	\$8,500	\$8,500
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### 24 Financial instruments

#### (a) Interest rate risk exposure

The Commission does not have any interest bearing accounts and is therefore not subject to any interest rate risk exposure.

#### (b) Credit risk exposure

All financial assets are unsecured.

Amounts owing by other government agencies are guaranteed, therefore no credit risk exists in respect of those amounts. In respect of other financial assets the carrying amounts represent the Commission's maximum exposure to credit risk.

## NOTES TO THE FINANCIAL STATEMENTS (CONT'D)

For the Year Ended 30 June 2005

### 25 Supplementary financial information

- There were no losses of public moneys or other public property through theft or default during the financial year (2004, nil).
- There were no write offs of public money or other public property during the financial year (2004, nil).
- There were no gifts of public property during the financial year (2004, nil).
- There were no contingent liabilities as at 30 June 2005 (2004, nil).
- The Commission had no related bodies during the financial year (2004, nil).
- The Commission had no affiliated bodies during the financial year (2004, nil).

### 26 Explanatory Statement

#### (i) Significant variations between estimates and actual results for the financial year

Details and reasons for significant variations between actual results with the corresponding items of the preceding year are detailed below. Significant variations are considered to be those greater than 5% and \$7,000.

	Actual 2005 \$	Estimate 2005 \$	Variance
Employee expenses	437,153	282,000	155,153
Supplies and services	269,815	736,000	(466,185)
Depreciation expense	7,341	13,000	(5,659)
Accommodation expenses	41,325	60,000	(18,675)
Capital user charge	59,400	32,000	27,400
Other expenses from ordinary activities	61,242	43,000	18,242
Resources received free of charge	66,544	191,000	(124,456)

#### Employee expenses

The increase in employee expenses is due to the Commission's preference to engage the many research, writing and editing services under short term casual employment contracts rather than as fixed priced contract for services.

#### Supplies and services

The decrease is largely due to the significant delay in the progress of the Aboriginal Customary Laws reference undertaken by the Commission. The estimate of this cost includes payments for research, writing and editing services, that were actually paid under employment contracts as detailed in the note above. This change in the classification also contributed to the variance.

#### Depreciation expense

The decrease is caused by the delay in the Commission purchasing its new note book computers.

#### Accommodation expenses

The decrease in accommodation expenses is due to the lower cost of rent charges at the Commission's new premises.

#### Capital user charge

The increase in Capital User Charge is due to Commission's increased asset balances resulting from the delay in the progress of Aboriginal Customary Laws reference.

#### Other expenses from ordinary activities

The increase is largely due to significant amounts of expenses that were classified as "Supplies and services" for the estimate were recorded as "Other expenses from ordinary activities" when actually expensed.

#### Resources received free of charge

The Commission's new service level agreement resulted in a reduction in the 'Resource received free of charge'.

### (ii) Significant variations between actual revenues and expenditures for the financial year and revenues and expenditures for the immediately preceding financial year

Details and reasons for significant variations between actual results with the corresponding items of the preceding year are detailed below. Significant variations are considered to be those greater than 5% and \$7,000.

	2005	2004	Variance
	\$	\$	\$
Employee expenses	437,153	338,448	98,705
Supplies and services	269,815	341,341	(71,526)
Capital user charge	59,400	45,200	14,200
Other expenses from ordinary activities	61,242	105,538	(44,296)
Other revenue from ordinary activities	523	15,000	(14,477)
Service appropriation	884,000	839,000	45,000

#### Employee expenses

The increase is largely due to additional writers being employed under short term casual employment contracts in relation to the Aboriginal Customary Laws reference compared to 2004.

#### Supplies and services

The decrease is largely due to the Commission's preference to employ researchers on fixed priced contract for services and to employee writers on short term casual employment contracts for the Aboriginal Customary Laws reference. In 2005, the Aboriginal Customary Laws reference's focus changed from research to writing and editing.

#### Capital user charge

The increase in Capital User Charge is due to Commission's increased asset balances resulting from the delay in the progress of Aboriginal Customary Laws reference.

## NOTES TO THE FINANCIAL STATEMENTS (CONT'D)

For the Year Ended 30 June 2005

### Other expenses from ordinary activities

The variance is largely due a decrease in the amount of research involving travel for the Aboriginal Customary Laws \$62,000 offset by increases in printing \$16,000 and computing licenses \$1,500.

### Other revenue from ordinary activities

The decrease is due to the Commission having received \$15,000 in 2004 as one off compensation from the Insurance Commission for the recovery of data from a damaged Commission database.

### Service appropriation

The Commission received an increased appropriation in line with expected additional costs in 2005 compared to 2004.

## 27 Impact of Adopting Australian Equivalents to IFRS

The impact of adopting AIFRS including the key differences in accounting policies

Reconciliation of total equity as presented under previous AGAAP to that under AIFRS:

	30 June 2005 \$	1 July 2004 \$
Total equity under previous AGAAP	844,684	766,046
Adjustments to accumulated surplus:		
Increase in long leave liability under AIFRS (1)	-	(1,302)
Total equity under AIFRS	<u>844,684</u>	<u>764,744</u>

The adjustments are explained as follows:

(1) Under AASB 119, changes to Long Service Leave calculations include the need to separate on-costs (workers compensation and payroll tax are now classified as Other Employee Costs), and using a different method for determining the current and non-current provisions (all unconditional Long Service Leave is now classified as current). The calculation of Long Service Leave liability under IFRS continues to be on the same basis as AASB 1028 (i.e. on present value basis). The AASB has announced that a Government bond rate, as per AASB 1028, should be used in the calculation. A full review of the Long Service Leave liability was performed in December 2004 and adjustment was taken up in the 2004/05 financial year.



LAW REFORM COMMISSION OF WESTERN AUSTRALIA

**CERTIFICATION OF FINANCIAL STATEMENTS  
FOR THE YEAR ENDED 30 JUNE 2005**

The accompanying financial statements of the Law Reform Commission of Western Australia have been prepared in compliance with the provisions of the Financial Administration and Audit Act 1985 from proper accounts and records to present fairly the financial transactions for the financial year ending 30 June 2005 and the financial position as at 30 June 2005.

At the date of signing we are not aware of any circumstances which would render any particulars included in the financial statements misleading or inaccurate.

G DOYLE  
A/Principal Accounting Officer  
23 August 2005

AG BRADDOCK SC  
Chair  
23 August 2005

H KAY  
Executive Officer  
23 August 2005



## AUDITOR GENERAL

### INDEPENDENT AUDIT OPINION

To the Parliament of Western Australia

### LAW REFORM COMMISSION OF WESTERN AUSTRALIA FINANCIAL STATEMENTS FOR THE YEAR ENDED 30 JUNE 2005

#### **Audit Opinion**

In my opinion,

- (i) the controls exercised by the Law Reform Commission of Western Australia provide reasonable assurance that the receipt and expenditure of moneys, the acquisition and disposal of property, and the incurring of liabilities have been in accordance with legislative provisions; and
- (ii) the financial statements are based on proper accounts and present fairly in accordance with applicable Accounting Standards and other mandatory professional reporting requirements in Australia and the Treasurer's Instructions, the financial position of the Commission at 30 June 2005 and its financial performance and cash flows for the year ended on that date.

#### **Scope**

##### ***The Commissions's Role***

The Commission is responsible for keeping proper accounts and maintaining adequate systems of internal control, preparing the financial statements, and complying with the Financial Administration and Audit Act 1985 (the Act) and other relevant written law.

The financial statements consist of the Statement of Financial Performance, Statement of Financial Position, Statement of Cash Flows and the Notes to the Financial Statements.

##### ***Summary of my Role***

As required by the Act, I have independently audited the accounts and financial statements to express an opinion on the controls and financial statements. This was done by looking at a sample of the evidence.

An audit does not guarantee that every amount and disclosure in the financial statements is error free. The term "reasonable assurance" recognises that an audit does not examine all evidence and every transaction. However, my audit procedures should identify errors or omissions significant enough to adversely affect the decisions of users of the financial statements.

D D R PEARSON  
AUDITOR GENERAL  
23 September 2005

4th Floor Dumas House 2 Havelock Street West Perth 6005 Western Australia Tel: 08 9222 7500 Fax: 08 9322 5664



## APPENDIX I: CURRENT REFERENCES

The Commission makes recommendations for the reform of areas of the law, referred to it by the Attorney General. Once the terms of reference are settled, the work generally goes through a number of stages.

### THE TRADITIONAL APPROACH TO LAW REFORM IN WESTERN AUSTRALIA

The approach varies according to the nature of each reference. In the past primary responsibility for a particular project was allocated to an individual research officer, under the general direction of the Executive Officer and Director of Research and the members of the Commission. An alternative but infrequently used procedure was to engage a consultant with expertise in the subject-matter of the project. A preliminary paper was generally prepared on the scope of the project and the approach to be taken by the Commission.

### A NEW APPROACH FOR AN IMPROVED COMMISSION

In an effort to keep pace with changing societal demands and law reform requirements, the Commission underwent a restructure in the years 1997-1999. The restructure enabled the Commission to engage specialists with experience and expertise and to increase the overall efficiency of reviews. This structure has since been improved upon, with the Commission adopting a project-based model, allowing for the management of multiple references.

The LRCWA presently employs a full-time Executive Officer, a full-time Executive Assistant and a part-time Finance Officer and engages additional temporary staff as needed to assist with particular projects. The LRCWA engages consultants for research, writing and editing. This permits individuals who would not previously have been able to participate in the process of law reform to bring their unique and special skills to the Commission's law reform activities on less than a full-time basis. The LRCWA endeavours to use the public tender procedure to select writers, editors and researchers for each project.

## ABORIGINAL CUSTOMARY LAWS – PROJECT 94

Recognising that all persons in Western Australia are subject to and protected by this State's legal system; and there may be a need to recognise the existence of, and take into account within this legal system, Aboriginal customary laws:

The Law Reform Commission of Western Australia is to enquire into and report upon Aboriginal customary laws in Western Australia other than in relation to Native Title and matters addressed under the *Aboriginal Heritage Act 1972 (WA)*.

Particular reference will be given to:

1. how those laws are ascertained, recognised, made, applied and altered in Western Australia;
2. who is bound by those laws and how they cease to be bound; and
3. whether those laws should be recognised and given effect to; and, if so, to what extent, in what manner and on what basis, and in particular whether:
  - (a) the laws of Western Australia should give express recognition to Aboriginal customary laws, cultures and practices in the administration or enforcement of Western Australian law;
  - (b) the practices and procedures of the Western Australian courts should be modified to

recognise Aboriginal customary laws;

- (c) the laws of Western Australia relating to the enforcement of criminal or civil law should be amended to recognise Aboriginal customary laws; and
- (d) whether other provisions should be made for the identification and application of Aboriginal customary laws.

For the purposes of carrying out this inquiry, the Commission is to have regard to:

- matters of Aboriginal customary law falling within state legislative jurisdiction including matters performing the function of or corresponding to criminal law (including domestic violence); civil law (including personal property law, contractual arrangements and torts); local government law; the law of domestic relations; inheritance law; law relating to spiritual matters; and the laws of evidence and procedure;
- relevant Commonwealth legislation and international obligations;
- relevant Aboriginal culture, spiritual, sacred and gender concerns and sensitivities; and
- of Aboriginal persons in Western Australia.

PETER FOSS QC MLC  
2 December 2000



On 2 December 2000, the Commission commenced what may prove to be one of the broadest reviews of Aboriginal customary laws ever undertaken in Western Australia. This new reference aims to canvas issues relating to the recognition of traditional Aboriginal laws and customs within the Western Australian justice system. The reference resulted from the LRCWA's Review of Criminal and Civil Justice System where concerns were expressed in relation to the treatment received by Indigenous Australians in the current justice system. The Commission believed that these concerns would be best dealt with as a separate reference in its own right.

The Aboriginal Customary Laws Reference trialed the Commission's new project team structure, as discussed above (see also Part 1 of the report), with the appointment of an Aboriginal Project Manager and two Research Directors to co-ordinate the consultation and research phases of the reference. An Aboriginal Reference Council was assembled from representatives of the Indigenous community and key Aboriginal organisations to provide the Commission

with cultural advice and expertise. A prominent Aboriginal male and female representative of the Western Australian Aboriginal community were appointed as the project's Aboriginal Special Commissioners.

The project has now moved on from an intensive consultation and research phase to a drafting and publication phase. To date the Commission has published fourteen Background Papers to provide additional information on issues relevant to the Project and to stimulate Aboriginal and non-Aboriginal peoples to make submissions to the Commission. It is anticipated that the project will conclude at the end of 2005, with the publication of a Discussion Paper setting out the Commission's preliminary findings and a Final Report setting out the Commission's final recommendations. Once the Discussion Paper is complete, the Commission will consider the most appropriate method of delivery to the various communities consulted. The Commission may also return to some communities to receive feedback and submissions directly.

PROBLEM ORIENTED COURTS  
AND JUDICIAL CASE  
MANAGEMENT – PROJECT 96

I, Jim McGinty, Attorney General for the State of Western Australia, HAVING REGARD TO the fact that the laws of Western Australia make some provision in respect of the principles, practices and procedures pertaining to problem-oriented courts and judicial case management hereby refer the following matter to the Law Reform Commission of Western Australia.

The Law Reform Commission of Western Australia is to inquire into and Report upon whether, and if so in what manner, the principles, practices and procedures pertaining to problem-oriented courts and judicial case management require reform, and in particular, and without detracting from the generality of this reference:

- (i) the extent to which, and the circumstances in which persons are referred to problem-oriented courts and judicial case management;

- (ii) the extent to which problem-oriented courts and judicial case management fit within the traditional court model; and
- (iii) any related matter

AND TO REPORT on the adequacy thereof and on any desirable changes to the existing law, practices and administration in relation thereto.

In carrying out this reference the Commission is to have Regard to the development of problem oriented courts and judicial case management, their philosophy and structures, as well as the jurisprudential, ethical and practical issues arising from their operation.

The Commission is requested to deliver its report and recommendations not later than December 2005 or such later date as I might direct.

JIM MCGINTY MLA  
28 August 2004

On 28 August 2004, the Law Reform Commission received a new reference on Problem Oriented Courts and Judicial Case Management. The Commission went out to tender and has now appointed a project writer and a

research assistant. Work is progressing on the detailed research and consultation phase. The Commission anticipates completing the Discussion Paper and Final Report by December 2005.

## A REVIEW OF THE LAW OF HOMICIDE – PROJECT 97

I, Jim McGinty, Attorney General for the State of Western Australia, HAVING REGARD TO the fact that the Criminal Code of Western Australia makes various provisions for the offences of homicide, the defences to homicide and the penalties that are applied, hereby refers the following matter to the Law Reform Commission of Western Australia.

The Law Reform Commission of Western Australia is to examine and Report upon the law of homicide and to give consideration to:

(i) the distinction between wilful murder and murder;

(ii) the defences to homicide, including self-defence and provocation;

(iii) current penalty provisions relating to the law of homicide; and

(iv) any related matter

AND TO REPORT on the adequacy thereof and on any desirable changes to the existing law, practices and procedures in relation thereto.

The Commission is requested to deliver its report and recommendations not later than April 2006 or such later date as I might direct.

JIM MCGINTY MLA, 26 April 2005

On 26 April 2005 the Commission received a reference to review the law of homicide, with particular consideration to be given to the distinction between wilful murder and murder; the defences to homicide, including self-defence and provocation; and current penalty provisions.

At present, Western Australia is the only Australian jurisdiction that maintains a distinction between the offences of wilful murder and murder. This distinction is artificial, requiring juries to weigh the issue of intent to kill, in the case of wilful murder, against the issue of intent to do grievous bodily harm, in the case of murder. Other jurisdictions have only one offence of murder, which in effect incorporates both intentions and thus

reduces the complexity and confusion often faced by juries when deliberating on such cases.

The Commission will conduct an in depth examination of the issues surrounding the law of homicide, including the consideration of the removal of the distinction between wilful murder and murder and the effect that such a change may have.

The Commission is currently considering appropriate methodology and the research materials available. Consultation with members of the judiciary, prominent criminal practitioners, academics and other interested stakeholders will also occur throughout the research process.

# APPENDIX II: PUBLICATIONS

FOLLOWING IS A LIST OF REPORTS AND DISCUSSION PAPERS PRODUCED BY THE COMMISSION.

Year	Topic	Ref No	Publication type
2005	ACL: 12 Background Papers (for a complete list, see page 7 of this Annual Report)	94	Background Papers
2004	ACL: Thematic Summaries - Metropolitan Consultations Thematic Summaries - Goldfields Consultations Thematic Summaries - North West Consultations Thematic Summaries - Murchison Consultations Thematic Summaries - Great Southern Consultations 'The Value of a Benchmarking Framework to the Reduction of Indigenous Disadvantage in the Law and Justice Area' Annual Report 2003-2004	94 94 94 94 94 94	Consultation Report Consultation Report Consultation Report Consultation Report Consultation Report Background Paper
2003	ACL: 'The Approach of Australian Courts to Aboriginal Customary Law in the Areas of Criminal, Civil and Family Law' 'Caught in the Middle: Indigenous Interpreters and Customary Law' Annual Report 2002-2003 Contempt Aboriginal Customary Laws ('ACL') Judicial Review of the Administrative Decisions Contempt by Disobedience Final Report on the Law of Contempt Annual Report 2002-2003	94 94 93 94 95 93(III) 93	Background Paper Background Paper Report Report & CD-ROM Video Report Discussion Paper Report
2002	30th Anniversary Reform Implementation Report Reports and Working Papers 1972-2002 Boxed set containing all LRCWA publications – Project Nos 1-92 Judicial Review of the Administrative Decisions Contempt in the Face of the Court Contempt by Publication Annual Report 2001-2002	95 93(I) 93(II)	Report CD-ROM CD-ROM Discussion Paper Discussion Paper Discussion Paper Report
2001	Writs and Warrants of Execution Annual Report 2000-2001	67	Report Report
2000	19th Australian Law Reform Agencies Conference Annual Report 1999-2000		CD-ROM Report
1999	Review of the Criminal and Civil Justice System: • Final Report • Consultation Drafts (2 volumes) • Project Summary • Executive Summary • Submissions Summary • 2 CDs, containing reports in electronic format Annual Report 1998-1999	92	Report Report Report Report CD-ROM Report
1998	Financial Protection in the Building and Construction Industry Sale of Goods Act 1895 Reforming the Justice System Annual Report 1997-1998	82 89 92	Report Report Issues Paper Report
1997	Limitation and notice of actions Restrictive covenants Annual Report 1996-1997	36 Pt II 91	Report Report Report
1996	Annual Report 1995-1996		Report
1995	Enforcement of judgments of Local Courts Enforcement of judgments of Local Courts Restrictive covenants Implied terms in the Sale of Goods Act 1895 Equitable rules in contracts for the sale of goods Financial protection in the building and construction industry Annual Report 1994-1995	16 Pt II 16 Pt II 91 89 89 82	Working Paper Report Discussion Paper Discussion Paper Discussion Paper Discussion Paper

Year	Topic	Ref No	Publication type
1994	Annual Report 1993-1994 Enforcement of orders of Courts of Petty Sessions United Kingdom statutes in force in Western Australia Consent to sterilisation of minors Joint tenancy and tenancy in common	55 Pt III 75 77 Pt II 78	Report Report Report Report
1993	Annual Report 1992-1993 Professional privilege for confidential communications	90	Report
1992	Limitation and notice of actions Police Act offences Annual Report 1991-1992	36 Pt II 85	Discussion Paper Report
1991	Criminal process and mental disorder Effect of marriage or divorce on wills Medical treatment for the dying Evidence of children and other vulnerable witnesses Professional privilege for confidential communications Annual Report 1990-1991	69 76 Pt II 84 87 90	Report Report Report Report Discussion Paper
1990	Confidentiality of medical records and medical research Effect of marriage or divorce on wills Administration Act Evidence of children and other vulnerable witnesses Annual Report 1989-1990	65 Pt II 76 Pt II 88 87	Report Discussion Paper Report Discussion Paper Report
1989	Confidentiality of medical records and medical research Payment of witnesses in civil proceedings Police Act offences Incitement to racial hatred Incitement to racial hatred Annual Report 1988-1989	65 Pt II 83 85 86 86	Discussion Paper Report Discussion Paper Issues Paper Report Report
1988	Local Courts Minors' contracts Administration of assets Medical treatment for minors Payment of witnesses in civil proceedings Medical treatment for the dying Annual Report 1987-1988	16 Pt I 25 Pt II 34 Pt VII 77 83 84	Report Report Report Research Paper Discussion Paper Discussion Paper Report
1987	Criminal process and mental disorder Annual Report 1986-1987	69	Discussion Paper Report
1986	Judicial review of administrative decisions Alteration of ground levels Courts of Petty Sessions Problem of old convictions Annual Report 1985-1986	26 Pt II 44 55 Pt II 80	Report Report Report Report
1985	Wills: substantial compliance Pawnbrokers Act Pawnbrokers Act Annual Report 1984-1985	76 Pt I 81 81	Report Discussion Paper Report Report
1984	Recognition of interstate and foreign grants of probate and administration Trustees' powers of investment Alteration of ground levels Courts of Petty Sessions Wills: substantial compliance Problem of old convictions Annual Report 1983-1984	34 Pt IV 34 Pt V 44 55 Pt II 76 Pt I 80	Report Report Discussion Paper Discussion Paper Discussion Paper Discussion Paper Report
1983	Local Courts Annual Report 1982-1983	16 Pt I	Working Paper Report
1982	Appeals from administrative decisions Limitation and notice of actions: latent disease and injury Strata Titles Act Annual Report 1981-1982	26 Pt I 36 Pt I 56	Report Report Report Report
1981	Liability for stock straying on to the highway (2nd report) Judicial review of administrative decisions Trustees' powers of investment Liability of highway authorities for non-feasance Privacy	11 26 Pt II 34 Pt V 62 65	Report Working Paper Working Paper Report Working Paper

Year	Topic	Ref No	Publication type
1981	Interest on judgments	70	Report
	Absconding Debtors Act	73	Report
	Annual Report 1980-1981		Report
1980	Liability for stock straying on to the highway (2nd W/P)	11	Working Paper
	Admissibility in evidence of computer records	27	Report
	Recognition of interstate and foreign grants of probate and administration	34 Pt IV	Working Paper
	Unclaimed money	51	Report
	Privilege for journalists	53	Report
	Exemption from jury service	71	Report
	Retention of court records	72	Report
	Absconding Debtors Act	73	Working Paper
	Annual Report 1979-1980		Report
1979	Annual Report 1978-1979		Report
	Defamation	8	Report
	Appeals from Courts of Petty Sessions	55 Pt I	Report
	Small Debts Court	63	Report
	Bail	64	Report
Retention of court records	72	Working Paper	
1978	Minors' contracts	5 Pt II	Working Paper
	Appeals from administrative decisions	26 Pt I	Working Paper
	Admissibility in evidence of computer records	27	Working Paper
	Official attestation of forms and documents	28	Report
	Administration of deceased insolvent estates	34 Pt III	Report
	Appeals from Courts of Petty Sessions	55 Pt I	Working Paper
	Liability of highway authorities for non-feasance	62	Working Paper
	Small Debts Court	63	Working Paper
	Fatal accidents	66	Working Paper
	Fatal accidents	66	Report
	Exemption from jury service	71	Working Paper
	Annual Report 1977-1978		Report
1977	Official attestation of forms and documents	28	Working Paper
	Competence and compellability of spouses as witnesses	31	Report
	Administration of deceased insolvent estates	34 Pt III	Working Paper
	Compensation for new street alignments	39	Report
	Suitors' Fund Act Part B: criminal proceedings	49	Report
	Privilege for journalists	53	Working Paper
	Strata Titles Act	56	Working Paper
	Section 2 of the Gaming Act	58	Report
	Enforcement of judgment debts	61	Report
	Bail	64	Working Paper
	Annual Report 1976-1977		Report
	1976	Administration bonds and sureties	34 Pt II
Compensation for persons detained in custody		43	Working Paper
Suitors' Fund Act Part A: civil proceedings		49	Report
Unclaimed money		51	Working Paper
Section 2 of the Gaming Act		58	Working Paper
Protection of money awarded as damages		-	Report
Annual Report 1975-1976		Report	
1975	Special constables	29	Report
	Dividing fences	33	Report
	Administration bonds and sureties	34 Pt II	Working Paper
	Production of medical and technical reports in court proceedings	40	Report
	Tenancy bonds	41	Report
	Criminal injuries compensation	46	Working Paper
	Criminal injuries compensation	46	Report
	Suitors' Fund Act	49	Working Paper
	Local body election practices	52	Working Paper
	Local body election practices	52	Report
	Alternatives to cautions	60	Working Paper
	Alternatives to cautions	60	Report
Annual Report 1974-1975		Report	
1974	Commercial arbitration and commercial causes	18	Report
	Special constables	29	Working Paper
	Competence and compellability of spouses as witnesses	31	Working Paper
	Land Agents Act	37	Report
	Production of medical and technical reports in court proceedings	40	Working Paper

Year	Topic	Ref No	Publication type
1974	Tenancy bonds	41	Working Paper
	Mortgage brokers	45	Working Paper
	Mortgage brokers	45	Report
	Contractors' liens	54	Working Paper
	Contractors' liens	54	Report
	Annual Report 1973-1974		Report
1973	Protection for purchasers of home units	1 Pt III	Report
	Innocent misrepresentation	22	Report
	Immunity of suit between spouses	32	Working Paper
	Immunity of suit between spouses	32	Report
	Dividing fences	33	Working Paper
	Distribution on intestacy	34 Pt I	Report
	Land Agents Act	37	Working Paper
	Sale of undivided shares in land	38	Working Paper
	Sale of undivided shares in land	38	Report
	Annual Report 1972-1973		Report
1972	Retention of trust money by land agents	1 Pt II	Working Paper
	Protection for purchasers of home units	1 Pt III	Working Paper
	Defamation: privileged reports	8	Report
	Motor vehicle insurance	10	Working Paper
	Motor vehicle insurance	10	Report
	Payment of costs in criminal cases	12	Working Paper
	Payment of costs in criminal cases	12	Report
	Evidence of criminal convictions in civil proceedings	20	Report
	Associations Incorporation Act	21	Report
	Innocent misrepresentation	22	Working Paper
	Legal representation of children	23	Working Paper
	Legal representation of children	23	Report
	Legal capacity of minors	25 Pt I	Report
	Legal capacity of minors	25 Pt I	Working Paper
Distribution on intestacy	34 Pt I	Working Paper	
1971	Offices of profit under the Crown	14	Report
	Imposition of driving disqualifications	15	Working Paper
	Imposition of driving disqualifications	15	Report
	Commercial arbitration and commercial causes	18	Working Paper
	Evidence of criminal convictions in civil proceedings	20	Working Paper
	Associations Incorporation Act	21	Working Paper
	Succession rights of adopted children	24	Working Paper
	Succession rights of adopted children	24	Report
1970	Testator's Family Maintenance Act	2	Report
	Succession rights of illegitimate children	3	Report
	Committal proceedings	4	Report
	Summary trial of indictable offences	6	Report
	Disposal of uncollected goods	7	Report
	Liability for stock straying on to the highway (1st working paper)	11	Working Paper
	Liability for stock straying on to the highway (1st report)	11	Report
	Affiliation proceedings	13	Report
	Motor car manslaughter	17	Report
	Motor car manslaughter	17	Working Paper
1969	Protection for purchasers of land	1 Pt I	Report
	Interim hearings in personal injury cases	5	Report
	Defamation: privileged reports	8	Working Paper
1968	Protection for purchasers of land	1 Pt I	Working Paper
	Testator's Family Maintenance Act	2	Working Paper
	Succession rights of illegitimate children	3	Working Paper
	Committal proceedings	4	Working Paper
	Interim hearings in personal injury cases	5	Working Paper
	Summary trial of indictable offences	6	Working Paper
	Disposal of uncollected goods	7	Working Paper

# APPENDIX III: HISTORY OF REFERENCES

FOLLOWING IS THE HISTORY OF REFERENCES RECEIVED BY THE LAW REFORM COMMISSION OF WESTERN AUSTRALIA AND THE LEGISLATIVE ACTION ON THE REPORTS FROM 1968–2004.

Year	Project	Recommendations	Legislative Action
1 (Pt I)	<b>Protection for Purchasers of Land</b> Referred: 1968 WP: October 1968 Report: September 1969	(1) In a terms contract for the sale of land the purchaser be given notice before the vendor can act against the purchaser on default; (2) (Supplementary report) A person be prohibited from selling subdivisinal land containing five or more lots unless that person is the registered proprietor of that land. The Commission's recommendations were included in its Report on Project No 37 (see below).	Sale of Land Act 1970
1 (Pt II)	<b>Retention of Trust Money by Land Agents</b> WP: June 1972 [see Ref No 37]		
1 (Pt III)	<b>Protection for Purchasers of Home Units</b> WP: June 1972 Report: March 1973	Part III of the Sale of Land Act 1970 be amended so as to apply to the sale of strata title lots. <sup>1</sup>	Acts Amendment (Strata Titles) Act 1985
2	<b>Testator's Family Maintenance Act</b> Referred: 1968 WP: December 1968 Report: August 1970	The classes of possible claimants under the Testator's Family Maintenance Act be widened as specified.	Inheritance (Family and Dependants Provision) Act 1972
3	<b>Succession Rights of Illegitimate Children</b> Referred: 1968 WP: December 1968 Report: August 1970	Illegitimate children be treated as legitimate for all purposes relating to succession.	Administration Act Amendment Act 1971; Property Law Act Amendment Act 1971; Wills Act Amendment Act 1971
4	<b>Committal Proceedings</b> Referred: 1968 WP: December 1968 Report: May 1970	Subject to prescribed limitations, written statements of witnesses be admitted in evidence for purposes of the committal, trial and sentencing of persons charged with indictable offences, and that an accused person be permitted to elect to go to trial without any preliminary hearing.	Justices Act Amendment Act 1976
5	<b>Interim Hearings in Personal Injury Cases</b> Referred: 1968 WP: October 1968 Report: May 1969	The court be empowered to decide the issue of liability before the issue of damages, and to order interim payments meanwhile. <sup>2</sup>	
6	<b>Summary Trial of Indictable Offences</b> Referred: 1968 WP: December 1968 Report: June 1970	The jurisdiction of courts to deal with indictable offences summarily be extended as specified.	Criminal Code Amendment Act 1972; Justices Act Amendment Act 1972; Child Welfare Act Amendment Act (No 2) 1972
7	<b>Disposal of Uncollected Goods</b> Referred: 1968 WP: December 1968 Report: April 1970	Legislation be enacted dealing with the disposal of uncollected goods along specified lines.	Disposal of Uncollected Goods Act 1970
8	<b>Defamation</b> Referred: 1968 Privileged Reports WP: July 1969 Report: August 1972	The class of privileged reports of legislative and judicial proceedings, conferences and meetings be extended in specified ways.	Criminal Code Amendment Act 1977 section 2

1. This recommendation (extended so as to include the sale of two or more strata lots) was endorsed in the Commission's report on the *Strata Titles Act* (Project No 56).

Year	Project	Recommendations	Legislative Action
8	<b>Defamation</b> Report: October 1979	A uniform defamation code be enacted which reforms the law both in respect of matters of substance and of procedure. <sup>3</sup>	
9	<b>Statute Law Revision</b> Referred: 1968	Withdrawn	
10	Motor Vehicle Insurance Referred: 1968 WP: May 1972 Report: December 1972	That the law of motor vehicle insurance be amended in specified ways in the interests of the insured. <sup>4</sup>	
11	<b>Liability for Stock Straying on to the Highway</b> 1st Referred: 1969 1st WP: June 1970 1st Report: Dec 1970 2nd Referred: 1978 2nd WP: August 1980 2nd Report: June 1981	1st Report: legislation be enacted to provide that liability for stock straying on to the highway be in accordance with ordinary principles of negligence. 2nd Report: liability for stock straying on to the highway be determined according to the law of negligence only, but that a maximum limit be imposed on the amount of damages recoverable by a successful claimant.	Highways (Liability for Straying Animals) Act 1983;  Dog Amendment Act 1983
12	<b>Payment of Costs in Criminal Cases</b> Referred: 1969 WP: March 1972 Report: August 1972	This report recommended introducing legislation making the Crown liable to pay costs when a complaint is dismissed or withdrawn in summary proceedings. <sup>5</sup>	Official Prosecutions (Defendants' Costs) Act 1973
13	<b>Affiliation Proceedings</b> Referred: 1969 Report: March 1970	That statutory provision be made for blood tests in affiliation proceedings.	Family Court Act 1975 (WA) s 82E
14	<b>Offices of Profit Under The Crown</b> Referred: 1969 Report: March 1971	That the law be modified as to the circumstances in which persons who hold offices of profit under the Crown, or who have contracts with the Government, can be members of Parliament.	Acts Amendment and Repeal (Disqualification for Parliament) Act 1984
15	<b>Imposition of Driving Disqualifications</b> Referred: 1969 WP: February 1971 Report: June 1971	The Commission was asked to consider the need for legislation imposing driving disqualifications on persons who committed crimes involving the use of a motor vehicle. No legislative action was called for in this report.	
16 16 (Pt I)	<b>Local Courts Act and Rules</b> Referred: 1969 <b>Local Courts</b> WP: April 1983 Report: June 1988	That Local Courts and Courts of Petty Sessions be merged, <sup>6</sup> and that the jurisdiction, procedure and administration of Local Courts be reformed along specified lines.	
16 (Pt II)	<b>Enforcement of Judgments of Local Courts</b> DP: February 1995 Report: December 1995	That the means of enforcing judgments of Local Courts be reformed as specified; that attachment of earnings be introduced, and imprisonment for debt abolished. <sup>7</sup>	
17	<b>Motor Car Manslaughter</b> Referred: 1969 WP: June 1970 Report: August 1970	That except for minor drafting amendments, the relevant provisions of the Criminal Code be left unaltered.	Criminal Code Amendment Act 1972 (WA) ss 277, 291A, 595 Road Traffic Act 1974 (WA) s 59

- The Motor Vehicle (Third Party Insurance) Act Amendment Act (No 2) 1969 enacts legislation covering one of the recommendations in this report.
- This report, and the report of the Australian Law Reform Commission on the same subject, Unfair Publication: Defamation and Privacy (ALRC 11 1979), together with a draft uniform Defamation Bill, were considered by the Standing Committee of Attorneys General. In May 1985 the Standing Committee announced that it had been unable to agree on a uniform defamation law for Australia: Press Release from Attorney General of Western Australia (Hon J M Berinson), 3 May 1985. However, the issue of uniform defamation legislation is now again being considered by the Standing Committee.
- The major recommendations in this report were implemented administratively by the State Government Insurance Commission.
- The Family Court Act 1975 s82E (added 1988) provides that when the parentage of a child is in issue in proceedings under the Act (which include proceedings for maintenance and findings of parenthood), the court may order a parentage testing procedure and make other necessary or desirable orders. It is therefore unnecessary to take any further action on the Commission's Report.
- A similar recommendation was made earlier in Project No 55 Part II. A Ministry of Justice Report published in October 1996 contains proposals that would implement this recommendation: Ministry of Justice: *Court Services Amalgamation of Courts of Summary Jurisdiction Draft Report* (1996).

Year	Project	Recommendations	Legislative Action
18	<b>Commercial Arbitration and Commercial Causes</b> Referred: 1969 WP: October 1971 Report: January 1974	That the Arbitration Act be revised as specified.	Commercial Arbitration Act 1985
19	<b>Chattel Securities and the Bills of Sale Act</b> Referred: 1970	Withdrawn 1983	
20	<b>Evidence of Criminal Convictions In Civil Proceedings</b> Referred: 1970 WP: September 1971 Report: April 1972	That in defamation actions conviction after trial be made conclusive evidence that the party committed the offence. <sup>8</sup>	
21	<b>Associations Incorporation Act</b> Referred: 1971 WP: June 1971 Report: March 1972	That the Associations Incorporation Act be revised as specified.	Associations Incorporation Act 1987
22	<b>Innocent Misrepresentation</b> Referred: 1971 WP: May 1972 Report: October 1973	That the legal remedies available for an innocent misrepresentation inducing a contract be revised. <sup>9</sup>	
23	<b>Legal Representation of Children</b> Referred: 1971 WP: March 1972 Report: June 1972	That courts be empowered to order the separate representation of children.	Legal Representation of Infants Act 1977; Sutors' Fund Act Amendment Act 1977
24	<b>Succession Rights of Adopted Children</b> Referred: 1971 WP: April 1971 Report: July 1971	That the Adoption Act be amended to provide for the complete assimilation of the legal position of adopted children to that of the legitimate children of the adopting parents.	Adoption of Children Act Amendment Act 1971, ss 13, 14, 15 Adoption Act 1994 Property Law Act 1969
25 (Pt I)	<b>Legal Capacity of Minors</b> Referred: 1971 WP: January 1972 Report: April 1972	That the age of majority be lowered to 18 years.	
25 (Pt II)	<b>Minors' Contracts</b> WP: June 1978 Report: May 1988	That all contracts made by minors be recognised as binding, but that courts be empowered to grant various kinds of relief to minors where the contract is prejudicial to the minor's best interests.	Age of Majority Act 1972
26 (Pt I)	<b>Appeals From Administrative Decisions</b> Referred: 1971 WP: November 1978 Report: January 1982	That the existing rights of appeal from administrative decisions be rationalised along suggested lines. <sup>10</sup>	
26 (Pt II)	<b>Judicial Review of Administrative Decisions</b> WP: June 1981 Report: January 1986	That the procedure and remedies for obtaining judicial review be reformed along specified lines, and that a right to reasons for decisions be created. <sup>11</sup>	

7. A Ministry of Justice Report published in June 1997 contains proposals for a uniform civil judgment debt recovery system for all courts, adopting many of the Commission's recommendations: Ministry of Justice: Court Services Division *Civil Judgment Debt Recovery System: Part 1 Legislative Recommendations: Report* (1997).
8. In September 1985, the Attorney General (Hon J M Berinson) announced that the Government had decided that it was now unnecessary to act on this report, in view of the decision of the Supreme Court of Western Australia (Full Court) in *Mickelberg v Director of the Perth Mint* [1986] WAR 365 in which it was held that evidence of a criminal conviction could be admissible as prima facie evidence of the facts on which the conviction depended: Media Statement from Attorney General, 26 September 1985.
9. In September 1984, the Attorney General (Hon J M Berinson) announced that the Government had decided not to take any further action on this report in view of developments in the law since it had been submitted: News Statement from Attorney General, 5 September 1984.
10. *The Report of the Royal Commission into Commercial Activities of Government and Other Matters Part II* (1992) para 3.4.8 recommended that this report should be implemented forthwith, subject only to the observations in para 3.5.2 about the establishment of an Administrative Appeals Tribunal. The failure to implement the report was criticised by the Commission on Government in its Report No 4 (1996) para 5.2.
11. The Report of the Royal Commission into Commercial Activities of Government and Other Matters Part II (1992) recommended that an Administrative Decisions (Reasons) Act be enacted as a matter of urgency (para 2.210) and that the other recommendations in this report be implemented forthwith (para 3.4.8).

Year	Project	Recommendations	Legislative Action
26 (Pt III)	New Rights of Appeal	Withdrawn 1986	
27 (Pt I)	Admissibility in Evidence of Computer Records Referred: 1971 WP: May 1978 Report: July 1980	That the range of cases in which computer records and other documentary statements are admissible in evidence be extended as specified.	Evidence Amendment Act 1987
27 (Pt II)	Admissibility in Evidence of Reproductions	Withdrawn 1983	
28	Formalities of Oaths, Declarations and Attestation of Documents Referred: 1972		
28 (Pt I)	Official Attestation of Forms and Documents WP: April 1977 Report: November 1978	That legislation be introduced to provide for an unattested statutory declaration; and that the signing of affidavits with a rubber stamp be prohibited.	
28 (Pt II)	Formalities of Oaths, Declarations and Attestation of Documents	Withdrawn 1983	
29	Special Constables Referred: 1972 WP: June 1974 Report: March 1975	That the law and practice as to appointment and control of special constables be revised as specified.	Police Amendment Act 1980
30	Imposition of Fines Referred: 1972	Withdrawn 1982	
31	Competence and Compellability of Spouses as Witnesses Referred: 1972 WP: February 1974 Report: January 1977	That the law in this area be amended in certain respects.	Acts Amendment (Evidence) Act 1991
32	Immunity of Suit Between Spouses Referred: 1972 WP: June 1973 Report: September 1973	That immunity of action in tort between spouses be abolished. <sup>12</sup>	
33	Dividing Fences Referred: 1972 WP: December 1973 Report: November 1975	That the Dividing Fences Act 1961 be amended in certain respects.	
34	Trusts and Administration of Estates Referred: 1972	That the law relating to the distribution of intestate estates be amended in certain respects and enacted in local legislation.	
34 (Pt I)	Distribution on Intestacy WP: December 1972 Report: May 1973	That administration bonds be abolished, the duties of personal representatives be specified by statute and the Supreme Court be empowered to require sureties to guarantee the due administration of the estate.	Administration Act Amendment Act 1976; Administration Amendment Act 1984
34 (Pt II)	Administration Bonds And Sureties WP: June 1975 Report: March 1976		
34 (Pt III)	Administration of Deceased Insolvent Estates WP: April 1977 Report: December 1978	That the Administration Act be amended to provide for the administration of deceased insolvent estates as specified.	Administration Act Amendment Act 1976
34 (Pt IV)	Recognition of Interstate and Foreign Grants of Probate and Administration WP: December 1980 Report: November 1984	That the rules governing resealing of grants of probate and administration in each Australian jurisdiction be unified, and that a system of automatic recognition of grants within Australia be introduced. <sup>13</sup>	Acts Amendment (Insolvent Estates) Act 1984

12. The Family Law Act 1975 (Cth) s 119 provides that "either party to a marriage may bring proceedings in contract or tort against the other party".

13. Implementation of the Commission's recommendations is being discussed by the Queensland Law Reform Commission in its reference on Uniform Succession Law.

Year	Project	Recommendations	Legislative Action
34 (Pt V)	<b>Trustees' Powers of Investment</b> WP: December 1981 Report: January 1984	That the investment powers of trustees contained in section 16 of the Trustees Act be amended in specified ways.	Trustees Amendment Act 1987 <sup>14</sup>
34 (Pt VI)	<b>Charitable Trusts</b>	Withdrawn 1996	
34 (Pt VII)	<b>Administration of Assets</b> Report: June 1988	That the old order of application of assets of a solvent deceased estate towards the payment of debts and legacies be replaced by a statutory order modelled on the <i>Queensland Succession Act 1981</i> .	
34 (Pt VIII)	<b>Protection and Remuneration of Trustees</b>	Withdrawn 1996	
35	<b>Unauthorised Disposal of Goods Interstate: Right to Repossession</b> Referred: 1972	Withdrawn 1983	
36	<b>Limitation and Notice of Actions</b> Referred: 1972		
36 (Pt I)	<b>Latent Disease and Injury</b> Report: October 1982	The limitation period for all personal injury actions continue to be six years, but that this period should not apply where a court determines that it is just for it not to apply.	Acts Amendment (Asbestos Related Diseases) Act 1983 <sup>15</sup>
36 (Pt II)	<b>Limitation and Notice of Actions</b> DP: February 1992 Report: January 1997	A new Limitation Act be enacted providing for most causes of action to be governed by two standard limitation periods, with a possibility of extension in exceptional cases where the interests of justice so required.	
37	<b>Land Agents Act</b> Referred: 1972 WP: June 1973 Report: January 1974	That a new real estate and business agents authority be established, empowered to license and regulate agents in ways specified in the report.	Real Estate and Business Agents Act 1978
38	<b>Sale of Undivided Shares in Land</b> Referred: 1972 WP: March 1973 Report: May 1973	That the Sale of Land Act be amended to regulate the sale of undivided shares in land.	Sale of Land Act Amendment Act 1974
39	<b>Compensation for New Street Alignments</b> Referred: 1973 Report: March 1977	The Commission was asked to comment in this report on proposed amendments to section 364 of the Local Government Act. No legislative action was called for in the report.	
40	<b>Production of Medical and Technical Reports in Court Proceedings</b> Referred: 1973 WP: June 1974 Report: July 1975	That provision be made for medical and expert reports to be produced to the other party before trial.	Acts Amendment (Expert Evidence) Act 1976
41	<b>Tenancy Bonds</b> Referred: 1973 WP: June 1974 Report: January 1975	That changes be made to the Small Claims Tribunals Act 1974 to facilitate the hearings of claims in respect of tenancy bonds.	Small Claims Tribunals Amendment Act 1975, s 2
42	<b>Unrepresented Defendants</b> Referred: 1973	Withdrawn 1982	
43	<b>Compensation for Persons Detained in Custody</b> Referred: 1973	Withdrawn 1983	

14. Note also the Public Trustee Amendment Act 1984, which extended the Public Trustee's power to invest in land in terms generally in line with the recommendations in the report.

15. This Act extended the limitation period for claims for death or injury caused by asbestos-related diseases. It did not implement the wider reforms recommended by the Commission.

Year	Project	Recommendations	Legislative Action
44	<b>Alteration of Ground Levels</b> Referred: 1973 DP: September 1984 Report: February 1986	That common law rights of support for land should be extended to buildings, and that the statutory and by-law powers of local authorities to deal with alterations of ground levels should be widened in specified ways. <sup>16</sup>	
45	<b>Mortgage Brokers</b> Referred: 1973 WP: February 1974 Report: September 1974	That mortgage brokers should be subject to statutory control in specified ways.	Finance Brokers Control Act 1975
46	<b>Criminal Injuries Compensation</b> Referred: 1974 WP: June 1975 Report: October 1975	That the Criminal Injuries (Compensation) Act 1970 be revised in specified ways.	Criminal Injuries (Compensation Act) Amendment Act 1976; Criminal Injuries Compensation Act 1982
47	<b>Jailing of First Offenders</b> Referred: 1973	Withdrawn 1982	
48	<b>Appeals from Courts of Petty Sessions</b> Referred: 1973	Became No 55 (Pt I)	
49	<b>Suitors' Fund Act</b> Referred: 1973 WP: March 1975 Report: • Pt A (civil proceedings) Mar 76 • Pt B (criminal proceedings) May 77	That the Suitors' Fund Act 1964 be revised to extend the classes of civil proceedings for which compensation for costs may be claimed, and that provision for compensation for costs in criminal proceedings be removed from that Act and re-enacted, with amendments, in the Official Prosecutions (Defendants' Costs) Act 1973.	Suitors' Fund Act Amendment Act 1978; Suitors' Fund Act Amendment Act (No 2) 1978
50	<b>Appeals to the Privy Council</b> Referred: 1973	Withdrawn 1976	
51	<b>Unclaimed Money</b> Referred: 1973 WP: October 1976 Report: December 1980	That the Unclaimed Moneys Act be revised and consolidated to enable unclaimed money to be used for public purposes.	Unclaimed Money Act 1990
52	<b>Local Body Election Practices</b> Referred: 1974 WP: May 1975 Report: October 1975	That the law in this area should be tightened in certain respects.	Local Government Act 1995 s 4.87
53	<b>Privilege for Journalists</b> Referred: 1974 WP: June 1977 Report: February 1980	That journalists called to give evidence in judicial proceedings should not be granted a statutory right to refuse to disclose the sources of their information. <sup>17</sup>	
54	<b>Contractors' Liens</b> Referred: 1974 WP: August 1974 Report: October 1974	That legislation providing for the registration of contractors' liens or for the creation of contractors' charges should not be introduced.	
55	<b>Justices Act</b> Referred: 1974	That the Justices Act be amended to provide for a single mode of appeal.	Justices Amendment Act 1989
55 (Pt I)	<b>Appeals from Courts of Petty Sessions</b> Referred: 1974 WP: February 1978 Report: April 1979	That Courts of Petty Sessions and Local Courts be merged and that the rules relating to justices of the peace and procedure in Courts of Petty Sessions be reformed along specified lines.	Miscellaneous Repeals Act 1991 <sup>18</sup>

16. In September 1992 the Working Party on the Integrated Building Act reported to the Minister for Local Government in respect of a proposed Western Australia Building Act. The Working Party considered the Commission's report in part, but its recommendation on the right of support for the land of an adjoining owner does not adopt the Commission's recommendation.

17. The Commission reconsidered this issue in its report on *Professional privilege for confidential communications* (Project No 90).

18. This Act repeals imperial enactments relating to justices, as recommended in the report. A Ministry of Justice Report published in October 1996 contains proposals that would implement the recommendation that Courts of Petty Sessions and Local Courts be merged: Ministry of Justice: *Court Services Amalgamation of Courts of Summary Jurisdiction Draft Report* (1996).

Year	Project	Recommendations	Legislative Action
55 (Pt II)	<b>Courts of Petty Sessions</b> Referred: 1974 WP: June 1984 Report: November 1986	The report commented on proposals of a Ministry of Justice Project dealing with methods of enforcing the payment of fines. It recommended changes designed to ensure that indigent fine defaulters were not disadvantaged.	Fines, Penalties and Infringement Notices Enforcement Act 1994; Acts Amendment (Fines, Penalties and Infringement Notices) Act 1994
55 (Pt III)	<b>Enforcement of Orders of Courts of Petty Sessions</b> Referred: 1974 Report: April 1994		
56	<b>Strata Titles Act</b> Referred: 1974 WP: February 1977 Report: December 1982	That the Strata Titles Act 1966 be revised as specified.	Strata Titles Act 1985; Acts Amendment (Strata Titles) Act 1985
57	<b>Enforcement of Custody Orders</b> Referred: 1974	Withdrawn 1976	
58	<b>Section 2 of The Gaming Act</b> Referred: 1975 WP: February 1976 Report: January 1977	That section 2 of the Gaming Act 1835 be repealed and section 1 of that Act and section 84I of the Police Act 1892 be amended.	Betting Control Act Amendment Act 1978; Gaming & Betting (Contracts & Securities) Act 1985; Acts Amendment (Gaming & Related Provisions) Act 1985
59	<b>Audit Provisions of the Local Government Act</b> Referred: 1975	Withdrawn 1982	
60	<b>Alternatives to Cautions</b> Referred: 1975 WP: August 1975 Report: November 1975	That the court's power to dismiss a proved charge without conviction, or discharge a convicted offender without penalty after conviction, should be extended as specified.	Criminal Code Amendment Act 1979
61	<b>Enforcement of Judgment Debts</b> Referred: 1975 Report: April 1977	This report was a commentary on a draft report entitled 'Enforcement of judgment debts' prepared for the Commonwealth Commission of Enquiry into Poverty. No legislative action was called for in the report.	
62	<b>Liability of Highway Authorities for Non-Feasance</b> Referred: 1975 WP: March 1978 Report: May 1981	That the non-feasance rule be abolished and highway authorities be required to take such care as is reasonable in all the circumstances to safeguard persons using their highways against dangers which make them unsafe for normal use.	
63	<b>Small Debts Court</b> Referred: 1976 WP: July 1978 Report: April 1979	That the Local Courts Act and Rules be amended to create a special Small Debts Division in Local Courts.	Local Courts Amendment Act 1982
X <sup>19</sup>	<b>Protection of Money Awarded as Damages</b> Referred: 1976 Report: August 1976	That the power of the court to make a protection order in respect of money awarded as damages be revised as specified.	
64	<b>Bail</b> Referred: 1976 WP: November 1977 Report: March 1979	That a Bail Act be enacted to deal comprehensively with bail.	Bail Act 1982; Bail Amendment Act 1984; Bail Amendment Act 1988
65 (Pt I)	<b>Privacy</b> Referred: 1976 WP: 1981	Withdrawn 1993	
65 (Pt II)	<b>Confidentiality of Medical Records and Medical Research</b> DP: March 1989 Report: August 1990	That the law be clarified to control the disclosure of patient-identifiable information for medical research purposes.	

19. This reference was not given a project number.

Year	Project	Recommendations	Legislative Action
66	<b>Fatal Accidents</b> Referred: 1976 WP: February 1978 Report: December 1978	That the Fatal Accidents Act be amended to extend the class of claimants, to provide for an award for loss of assistance and guidance and various other matters.	Fatal Accidents Amendment Act 1985
67	<b>Writs and Warrants of Execution</b> Referred: 1976 Report: 2001	That the law relating to writs and warrants be revised in specified ways including the implementation of a unified civil debt recovery system for the Local, District and Supreme Courts and the amendment of s 133 of the <i>Transfer of Land Act 1895</i> .	
68	<b>Illegitimacy</b> Referred: 1976	Withdrawn 1986	
69	<b>Criminal Process and Mental Disorder</b> Referred: 1976 DP: February 1987 Report: August 1991	That the law relating to the defence of insanity, fitness to stand trial and review of the detention of those acquitted under the insanity defence or found unfit to stand trial be revised in specified ways.	Criminal Law (Mentally Impaired Defendants) Act 1996; Mental Health (Consequential Provisions) Act 1996
70	<b>Interest on Judgments</b> Referred: 1977		
70 (Pt I)	<b>Pre-judgment Interest</b> Report: August 1981	That sections 32 and 33 of the Supreme Court Act be replaced by a new provision giving courts a broader power to award pre-judgment interest.	Supreme Court Amendment (No 2) Act 1982
70 (Pt II)	<b>Interest on Judgments</b>	Withdrawn 1987	
71	<b>Exemption from Jury Service</b> Referred: 1977 WP: 29 August 1978 Report: June 1980	That the Juries Act be amended in a number of respects, in particular so as to replace the notion of exemption from jury service with the notions of ineligibility and excusal as of right.	Juries Amendment Act 1984
72	<b>Retention of Court Records</b> Referred: 1977 WP: March 1979 Report: June 1980	With certain exceptions, Courts of Petty Sessions and Local Courts should be empowered to destroy their records after they have been kept for 15 years.	Local Courts Amendment Act 1981; Justices Amendment Act 1982; District Court of WA
73	<b>Absconding Debtors Act</b> Referred: 1978 WP: December 1980 Report: November 1981	The Absconding Debtors Act should be repealed and replaced by a new Act to allow a creditor, in certain circumstances, to prevent a debtor from leaving the State or removing assets.	Restraint of Debtors Act 1984
74	<b>Limited Partnerships</b> Referred: 1978	Withdrawn 1992	
75	<b>United Kingdom Statutes in Force in Western Australia</b> Referred: 1978 Report: October 1994	That various statutes passed in England between 1235 and 1829 which are still in force in Western Australia should be either repealed, preserved or reenacted in modern Western Australian legislation. <sup>20</sup>	
76 (Pt I)	<b>Wills: Substantial Compliance</b> Referred: 1979/80 DP: November 1984 Report: November 1985	That the Supreme Court should be given power to dispense with Wills Act formalities if satisfied that there is no doubt that testator intended the document to constitute his/her will.	Wills Amendment Act 1987; Wills Amendment Act 1989
76 (Pt II)	<b>Effect of Marriage or Divorce on Wills</b> DP: March 1990 Report: December 1991	That the exceptions to the rule that a will is revoked on marriage be widened, and that on divorce a gift in a will in favour of a former spouse should be revoked. <sup>21</sup>	
77 (Pt I)	<b>Medical Treatment for Minors</b> Referred: 1981 DP: 1988 Report: December 1992	Withdrawn 1998	

20. In 1996 Parliamentary Counsel prepared a first draft of legislation (the Imperial Acts (Law Reform) Bill) to implement this report

21. The Commission has been consulted by the Crown Solicitor's Office concerning proposals for legislation to implement this report.

Year	Project	Recommendations	Legislative Action
77 (Pt II)	<b>Consent to Sterilisation of Minors</b> Referred: 1981 Report: Oct 1994	A scheme should be established for decisions about sterilisation of minors to be made by an appropriate decision-making body, in an informal setting, applying the principle that it should act in the child's best interests.	
78	<b>Joint Tenancy and Tenancy in Common</b> Referred: 1980 Report: November 1994	The law relating to whether a joint tenancy or tenancy in common is created should be made more certain, the common law right to sever a joint tenancy secretly should be abolished and notice should be become a statutory precondition for severance.	
79	<b>Prescribed Interests Under the Companies Code</b> Referred: 1981	Withdrawn 1984	
80	<b>Problem of Old Convictions</b> Referred: April 1982 DP: March 1984 Report: June 1986	A legislative scheme (set out in detail in the report) should be adopted to limit the effects of convictions which have become "spent".	Spent Convictions Act 1988; Spent Convictions Amendment Act 1988
81	<b>Pawnbrokers Act</b> Referred: 1984 DP: January 1985 Report: June 1985	The Pawnbrokers Act should be redrafted in modern terms, with amendments as specified.	Pawnbrokers and Secondhand Dealers Act 1994
82	<b>Financial Protection in the Building &amp; Construction Industry</b> Referred: 1985 DP: December 1995 Report: March 1998	That the law be amended to regulate the payment of those working in the building and construction industry, by the setting up of a trust scheme, with payment bonds available as an alternative.	
83	<b>Payment of Witnesses in Civil Proceedings</b> Referred: 1986 DP: February 1988 Report: July 1989	No changes should be made to the law relating to payment of witnesses in civil proceedings.	
84	<b>Medical Treatment for the Dying</b> Referred: 1986 DP: June 1988 Report: February 1991	Persons should be able to appoint an agent to make treatment decisions on their behalf if they are terminally ill and unable to make such decisions for themselves. <sup>22</sup>	Criminal Code Amendment (Racist Harassment and Incitement to Racial Hatred) Act 1990
85	<b>Police Act Offences</b> Referred: 1986 DP: June 1989 Report: August 1992	Specified offences in the Police Act be abolished, and that the surviving offences be incorporated in a Summary Offences Act. <sup>23</sup>	Acts Amendment (Sexual Offences) Act 1992; Acts Amendment (Evidence of Children and Others) Act 1992
86	<b>Incitement to Racial Hatred</b> Referred: 1988 DP: May 1989 Report: October 1992	New provisions should be included in the Criminal Code to outlaw certain kinds of racially inflammatory activity.	
87	<b>Evidence of Children and Other Vulnerable Witnesses</b> Referred: 1989 DP: April 1990 Report: April 1991	The Evidence Act should be amended to reform the rules relating to the giving of evidence by children, and that new procedures to assist the court to receive children's evidence should be introduced.	
88	<b>Administration Act</b> Referred: 1989 Report: August 1990	The Administration Act 1903 should be reformed in specified ways.	

22. The Medical Care for the Dying Bill, which implements some of the recommendations in this report, was introduced into the Legislative Assembly by an opposition member in March 1995. It was considered in Committee in May 1996: see Western Australia Parliamentary Debates, Legislative Assembly, 15 May 1996, 2027-2036. The Commission has been asked to give advice on drafts of the Medical Treatment for the Dying Bill, a Government Bill which would implement most of the recommendations in the report. This Bill has not yet been introduced into Parliament.

23. In 1995 Parliamentary Counsel prepared a first draft of legislation (the Simple Offences Bill, the Criminal Investigation and Procedure Bill, the Simple Offences and Criminal Investigation (Consequential Provisions) Bill and the Intoxicated Persons Bill) to implement this report.

Year	Project	Recommendations	Legislative Action
89	<b>Sale of Goods Act 1895</b> Referred: 1989 DPs: Aug & Oct 1995 Report: June 1998	The Sale of Goods Act 1895 should be reformed in several minor ways.	
90	<b>Professional Privilege for Confidential Communications</b> Referred: 1990 DP: December 1991 Report: May 1993	Judges should be given a discretion to excuse witnesses from disclosing information in breach of a confidential relationship. <sup>24</sup>	
91	<b>Restrictive Covenants</b> Referred: 1995 DP: June 1995 Report: June 1997	The law relating to the extinguishment, modification and enforcement of restrictive covenants should be reformed in specified ways.	
92	<b>Review of the Criminal and Civil Justice System</b> Referred: 1997 Issues Paper: June 1998 Consultation Drafts: 1999 Final Report: October 1999 Project Summary: 1999 Submissions Summary: 1999	447 recommendations for reform of the criminal and civil justice system.	
93(Pt I)	<b>Contempt in the Face of the Court</b> Referred: 2000 DP: August 2001 Report: June 2003	The law of contempt of court in Western Australia, other than as applicable under the Family Court Act, should be codified and the procedures for prosecution made uniform.	
93(Pt II)	<b>Contempt by Publication</b> Referred: 2000 DP: March 2002 Report: June 2003		
93(Pt III)	<b>Contempt by Disobedience to the Orders of the Court</b> Referred: 2000 DP: Nov 2002 Report: June 2003		
94	<b>Aboriginal Customary Laws</b> Referred: 2000 Background papers: 2003-2005	Project is ongoing.	
95	<b>Judicial Review of the Administrative Decisions</b> Referred: 2001 DP: June 2002 Report: Dec 2002	The law relating to the judicial review of administrative action in Western Australia should be reformed in specified ways.	
96	<b>Problem Oriented Courts and Judicial Case Management</b> Referred: 2005		
97	<b>Review of the Law of Homicide</b> Referred: 2005		

24. This matter was considered by the Standing Committee of Attorneys General: Western Australia Parliamentary Debates, 16 May 1995, 2967.